

CITY OF VANCOUVERREGULAR COUNCIL MEETING

A Regular Meeting of the Council of the City of Vancouver was held on Tuesday, November 1, 1977, in the Council Chamber, commencing at 2:00 p.m.

PRESENT: Mayor Volrich
Aldermen Bellamy, Brown, Ford, Gerard, Gibson,
Harcourt, Kennedy, Marzari, Puil and
Rankin

CLERK TO THE COUNCIL: D.H. Little

PRAYER

The proceedings in the Council Chamber were opened with prayer offered by the Civic Chaplain, the Reverend Allon Hornby of the Broadway Pentecostal Tabernacle, Vancouver.

ACKNOWLEDGEMENT

The Mayor acknowledged the presence in the Council Chamber of Grade 11 students from the Social Studies Class at Magee Secondary School, under the direction of their teacher, Mrs. Garvin.

'IN CAMERA' MEETING

The Council was advised that there were matters to be considered 'In Camera' later this day.

ADOPTION OF MINUTES

MOVED by Ald. Bellamy,
SECONDED by Ald. Ford,

THAT the Minutes of the Regular Council meeting of October 25, 1977, with the exception of the 'In Camera' portion, be adopted.

- CARRIED UNANIMOUSLY

COMMITTEE OF THE WHOLE

MOVED by Ald. Gerard,
SECONDED by Ald. Bellamy,

THAT this Council resolve itself into Committee of the Whole, Mayor Volrich in the Chair.

- CARRIED UNANIMOUSLY

DELEGATIONS

The Council agreed to defer consideration of the following items pending the hearing of delegations later this day:

- (1) Prostitution Report
- (2) Oh Calcutta! - Presentation at Queen Elizabeth Theatre
- (3) Four Day Work Week
- (4) D.P.A. - 4642 Dunbar Street

COMMUNICATIONS OR PETITIONS1. Grant Request re Rental of
The Orpheum for Rally

Council noted a letter dated October 17, 1977, from Ms. Libby Davies, Co-Chairman, Save the V.R.B. Joint Committee, advising that the Committee rented The Orpheum for a public meeting and rally at what it understood to be a rate of \$575.00. It appears that the rate quoted was in error as the public meeting was scheduled for a Sunday afternoon the rate for which is \$1,200.00. In her letter, Ms. Davies requested that Council forgive the difference between the original rental quoted and the actual rental of \$1,150.00 (approximately \$575.00).

Council noted a comment from the City Clerk advising that the Saturday afternoon rate was quoted to this organization in error.

MOVED by Ald. Gibson,

THAT a grant to the Save the V.R.B. Joint Committee equal to the difference between the rental cost for The Orpheum on a Saturday afternoon and the current rate for a Sunday afternoon (approximately \$575.00) be approved.

- CARRIED BY THE
REQUIRED MAJORITY

(Aldermen Gerard and Kennedy opposed)

2. King George High School
Block 80

The Mayor requested and received permission to withdraw this memorandum.

3. Proposed Rezoning to CD-1
Along Kingsway

In a letter dated October 25, 1977, Mr. Michael Katz, Michael Katz Associates, requested an opportunity to appear before Council when it considers a clause of the Standing Committee on Planning & Development's report dated October 20, 1977, on this matter.

MOVED by Ald. Kennedy,

THAT the delegation be heard at the next meeting of Council and consideration of this clause contained in the Standing Committee on Planning & Development's report dated October 20, 1977, be deferred to that time.

- CARRIED UNANIMOUSLY

4. Proposed Downtown
Free Bus Service

Under date of November 1, 1977, the Council noted the following memorandum from Mayor Volrich:

"On July 26, 1977, Council approved a proposal for a free bus service using converted cable cars and running basically between Robson Street/Royal Centre and Gastown/Chinatown. In the Council report of that date, B. C. Hydro stated that they would be interested in preparing a second proposal for this service and have subsequently done so.

The downtown merchants who originated the idea chose the Hydro proposal over the cable car proposal. Even though the chosen proposal is twice the cost of the other, it is many times superior in terms of safety, dependability, and level of service. I have been working closely with the plan's originators to develop an implementation and funding strategy for this service. Basically this strategy calls for a one-year (or less) test of the service to be jointly funded by the Province, the City, the downtown retailers, and B. C. Hydro.

cont'd....

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COMMUNICATIONS OR PETITIONS (cont'd)

Proposed Downtown Free
Bus Services (cont'd)

A one-year test is felt to be superior to the originally proposed three-month test because it would allow for the evaluation of the system - both from a transit and a business/retailing point of view - throughout the four seasons of the year. A one-year test would cost \$180,000.00.

The proposed cost-sharing formula is:

Province	\$ 90,000.00
Retailers	\$ 60,000.00
City	\$ 30,000.00

B. C. Hydro's contribution is in the form of not charging for extra maintenance and overtime costs (est. \$30,000.00 to \$50,000.00) which will be incurred in carrying out the test.

A major element of this strategy is for the City and the downtown retailers to put up half of the money and then approach the Province for matching funds. Because the proposal does not fit any existing Provincial cost-sharing programs, the Province will have to be approached for a special grant. It is, therefore, very important that the various "Vancouver interests" be able to make a forceful and positive proposal to Victoria.

I would RECOMMEND, then, that Council agree to allocate the City's share of the funding for the one-year test if the entire \$180,000.00 package can be put together.

I have met again with the involved downtown retailers this morning to determine their support for this proposal. Representatives of nine of the major stores and merchant groups expressed their full approval. Three have certain reservations and further discussions are taking place with them. It is hoped that the system can be operational on December 1st, the main objective overall being to stimulate activity in the downtown core. The cost to the City for this year would be \$2500.00 (for one month) from out of 1977 Contingency Reserve and \$2500.00 per month in the 1978 Budget.

I therefore RECOMMEND that the City's participation, contingent upon that of the downtown merchants and the Province, be approved."

MOVED by Ald. Brown,

THAT the recommendations of the Mayor contained in the above memorandum be approved;

FURTHER THAT this service be monitored for a period of six months and the City Manager report to the Transportation Committee on the results of this monitoring.

- CARRIED UNANIMOUSLY

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At this point, Council agreed to vary the agenda to consider a Manager's report dated October 27, 1977, on the Kitsilano Tidal Pool replacement.

Kitsilano Tidal Pool Replacement -
Construction Contract

Council had before it for consideration a Manager's report dated October 27, 1977, in which the City Manager set forth three alternative courses of action for Council. Appended to the report was a report from the Director of Finance on this topic and a letter dated October 27, 1977, from the Park Board containing the following resolution:

cont'd....

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CITY MANAGER'S AND OTHER REPORTS (cont'd)

Kitsilano Tidal Pool Replacement -
Construction Contract (cont'd)

"That the Board accept alternative 3 to proceed with the project on a reduced basis, as outlined in the report of the Board's Director of Planning dated October 21, 1977, subject to the concurrence of City Council and their assistance in obtaining necessary funding for the project, and

That the Board request City Council to instruct the Director of Legal Services to execute a contract for the construction of the new Kitsilano Pool by Key Construction Ventures in the amount of \$1,968,300,
and further

That City Council be requested to guarantee a sum of \$400,000 towards the contract in advance of receipt of such an amount to be applied for as a top priority Park Board submission to the Provincial Community Recreation Facilities Fund."

Commissioner Fraser of the Park Board spoke to this report and requested that Council support the project as well as endorsing the Board's application for Provincial funding.

MOVED by Ald. Puil,

THAT alternative (1) contained in the Manager's report dated October 27, 1977, be approved, and therefore

- (1) the total project be approved at a cost of \$2,243,300 details as follows:

Construction Contract	\$1,968,300
Fees, testing and permits	175,000
Landscaping	50,000
Equipment and furnishings	50,000
	<u>\$2,243,300</u>

- (2) the source of funds be as follows:

1976 Supplementary Capital Budget	\$ 75,000
1977 Supplementary Capital Budget	1,018,300
Federal Government Grant	750,000
Provincial Community Recreation Facilities Fund Grant	400,000
	<u>\$2,243,300</u>

- (3) the allocation of \$400,000 of Revenue Surplus Funds as interim financing for the Provincial Grant.
- (4) the Park Board be instructed to apply for a grant of \$400,000 from the Provincial Community Recreation Facilities Fund, as a top City priority.
- (5) Council instruct the Director of Legal Services to execute a contract for the construction of the new Kitsilano Pool by Key Construction Ventures in the amount of \$1,968,300.

- CARRIED

(Aldermen Bellamy, Brown and Ford opposed)

MOVED by Ald. Rankin,

THAT Kits Pool, as indicated in the Manager's report dated October 27, 1977, be approved as first priority project for funding under the Provincial Recreation Facilities Program.

- CARRIED UNANIMOUSLY

cont'd....

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CITY MANAGER'S AND OTHER REPORTS (cont'd)

Kitsilano Tidal Pool Replacement -
Construction Contract (cont'd)

MOVED by Ald. Rankin,

THAT the Carnegie Library be approved as a first priority project for funding under the Provincial Recreation Facilities Program;

FURTHER THAT Council advise the Province on additional projects for funding under this program in respect to City, Park Board and Private Agency applications. That the City Manager, after consultation with the Park Board and Private Agencies, report to Council on additional projects applying for funding from the Provincial Recreation Facilities Fund with recommendations on order of priority and funding required for each.

- CARRIED UNANIMOUSLY

MOVED by Ald. Ford,

THAT the foregoing motion by Alderman Rankin be deferred pending a report from the City Manager on what other demands the City will be making on the Provincial Recreation Facilities Fund.

- LOST

(Aldermen Bellamy, Brown, Gerard, Gibson, Harcourt, Kennedy, Marzari, Puil, Rankin and the Mayor opposed)

The motion to defer having lost, the motion by Alderman Rankin was put and CARRIED UNANIMOUSLY.

A. MANAGER'S GENERAL REPORT
OCTOBER 28, 1977

Social Service & Health Matters
(October 28, 1977)

Repair to Electrical Service at Grandview
Terrace Child Care Centre, 2055 Woodland,
Grant Request (Clause 1)

MOVED by Ald. Marzari,

THAT a grant of \$228.16 to the Grandview Terrace Child Care Centre to cover the costs of repairing the electrical service to their building at 2055 Woodland Drive, be approved.

- CARRIED UNANIMOUSLY
AND BY THE REQUIRED
MAJORITY

Building & Planning Matters
(October 28, 1977)

The Council considered this report which contains three clauses identified as follows:

- Cl. 1: Kitsilano N.I.P. - Adult Rest Areas
- Cl. 2: Cedar Cottage N.I.P. Appropriations
- Cl. 3: Electrical Division Move to Second Floor

Clauses 1, 2 and 3

MOVED by Ald. Puil,

THAT the recommendations of the City Manager contained in Clauses 1, 2 and 3 be approved.

- CARRIED UNANIMOUSLY

CITY MANAGER'S AND OTHER REPORTS (cont'd)Fire & Traffic Matters
(October 28, 1977)

The Council considered this report which contains two clauses identified as follows:

- Cl. 1: Boundary Road - From Kingsway South
- Cl. 2: New Bus Stop Locations

Boundary Road from Kingsway
South (Clause 1)

The Mayor advised that the Killarney Champlain Citizens for Action group has requested that this item be deferred to permit them to appear before Council as a delegation.

MOVED by Ald. Harcourt,

THAT the request of the Killarney Champlain Citizens for Action group to appear as a delegation be approved, and consideration of this clause be deferred to that time.

- CARRIED UNANIMOUSLY

New Bus Stop Locations
(Clause 2)

MOVED by Ald. Puil,

THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED UNANIMOUSLY

Finance Matters
(October 28, 1977)

The Council considered this report which contains five clauses identified as follows:

- Cl. 1: Request for Exemption from 1977 Taxes -
The Vancouver Chinatown Housing Society
- Cl. 2: Federal Contributions - Urban Demonstration
Projects
- Cl. 3: Investment Matters (Various Funds) September 1977
- Cl. 4: The Orpheum - Completion of Funding
- Cl. 5: Sewer Connection Fees on Tax Roll

Clauses 1, 2 and 4

MOVED by Ald. Harcourt,

THAT the recommendations of the City Manager contained in Clauses 1, 2 and 4 be approved.

- CARRIED UNANIMOUSLY

Clause 3

MOVED by Ald. Gibson,

THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED UNANIMOUSLY

Clause 5

MOVED by Ald. Puil,

THAT the recommendation of the City Manager contained in this Clause be approved.

- CARRIED UNANIMOUSLY

CITY MANAGER'S AND OTHER REPORTS (cont'd)

Personnel Matters
(October 28, 1977)

Possible Employee Assistance
Program (Clause 1)

MOVED by Ald. Ford,
THAT the recommendations of the City Manager contained in
this Clause be approved.

- CARRIED

(Aldermen Gerard, Kennedy and Puil opposed)

Property Matters
(October 28, 1977)

The Council considered this report which contains five
clauses identified as follows:

- Cl. 1: Demolition - 2777-79 Point Grey Road
- Cl. 2: Lease of City-owned Portions of Hartley and
Kinross Streets south of Kent
- Cl. 3: Sale - W/S Hudson Street, North of the lane
north of 70th Avenue
- Cl. 4: Burrard Street Widening - Purchase of portion
of 2065 Burrard Street
- Cl. 5: Easement Agreement for Seawater intake pipe
6,000 square feet in area fronting Stanley Park

Clauses 1, 2, 3, 4 and 5

MOVED by Ald. Harcourt,
THAT Clause 1 be received for information and the recommendations
of the City Manager contained in Clauses 2, 3, 4 and 5 be approved.

- CARRIED UNANIMOUSLY

I. Joint Report of Standing Committees
on Transportation and Planning and
Development, October 20, 1977

Stanley Park Entrance Alternatives
(Clause 1)

MOVED by Ald. Kennedy,
THAT the recommendation of the Committee contained in this
Clause be approved.

- CARRIED UNANIMOUSLY

II. Report of Standing Committee
on Community Services,
October 20, 1977

The Council considered this report which contains four
clauses identified as follows:

- Cl. 1: Liquor License - Westcoast Stereo Society Club
- Cl. 2: Parking at Bimini Neighbourhood Pub, 2010 West
4th Avenue
- Cl. 3: Macs Milk Store, 1055 Denman Street
- Cl. 4: Neighbourhood Pub - Arterial Traffic Routes

CITY MANAGER'S AND OTHER REPORTS (cont'd)

Report of Standing Committee
on Community Services,
October 20, 1977 (cont'd)

Liquor License - Westcoast Stereo
Society Club (Clause 1)

During consideration of this Clause, it was noted that the Committee had warned the applicant that should any problems arise in the vicinity of his club which could be related to his operation, he would be held responsible.

MOVED by Ald. Rankin,
THAT the recommendation of the Committee contained in this Clause be approved.

- CARRIED UNANIMOUSLY

Clauses 2, 3 and 4

MOVED by Ald. Rankin,
THAT the recommendations of the Committee contained in Clauses 2, 3 and 4 be approved.

- CARRIED UNANIMOUSLY

III. Report of Standing Committee
on Planning and Development,
October 20, 1977

The Council considered this report which contains four clauses identified as follows:

- Cl. 1: Monthly Status of Rezoning Applications
- Cl. 2: Proposed Rezoning to CD-1 along Kingsway
- Cl. 3: Increase in Residential Accommodation -
1350 Burrard Street
- Cl. 4: Liaison Aldermen

Clauses 1 and 3

MOVED by Ald. Harcourt,
THAT the recommendations of the Committee contained in Clauses 1 and 3 be approved.

- CARRIED UNANIMOUSLY

Proposed Rezoning to CD-1
along Kingsway (Clause 2)

For Council action on this Clause, see page 2.

Liaison Aldermen
(Clause 4)

MOVED by Ald. Harcourt,
THAT the recommendation of the Committee contained in this Clause be approved.

- CARRIED UNANIMOUSLY

During considering of this Clause, the Mayor drew Council's attention to the fact that at its last meeting, Council had approved a liaison Alderman for the Marpole Local Area Planning program, but no Alderman had been named.

MOVED by Ald. Harcourt,
THAT Alderman Puil be appointed liaison Alderman for the Marpole Local Area Planning program.

- CARRIED UNANIMOUSLY

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CITY MANAGER'S AND OTHER REPORTS (cont'd)

IV. Report of Standing Committee
on Transportation,
October 20, 1977

The Council considered this report which contains three clauses identified as follows:

- Cl. 1: Additional Taxi Cab Licenses
- Cl. 2: Request for Three Pedestrian Actuated Signals
in Vicinity of Bayview Community School
- Cl. 3: Downtown Bicycle Route Proposal.

Additional Taxi Cab
Licenses (Clause 1)

MOVED by Ald. Kennedy,
THAT the recommendation of the Committee contained in this
Clause be approved.

- CARRIED UNANIMOUSLY

Request for Three Pedestrian Actuated
Signals in Vicinity of Bayview
Community School (Clause 2)

MOVED by Ald. Kennedy,
THAT the recommendation of the Committee contained in this
Clause be approved.

- CARRIED UNANIMOUSLY

(Aldermen Gerard and Kennedy opposed)

Downtown Bicycle Route
Proposal (Clause 3)

MOVED by Ald. Kennedy,
THAT recommendation A of the Committee contained in this
Clause be approved.

- CARRIED UNANIMOUSLY

MOVED by Ald. Kennedy,
THAT recommendation B of the Committee contained in this
Clause be approved.

- CARRIED

(Aldermen Gerard, Kennedy, Puil and the Mayor opposed)

MOVED by Ald. Brown in amendment,
THAT the following be added to recommendation B:

"except for rush hours i.e. 7:00 to 9:00 a.m. and
4:00 to 6:00 p.m."

- LOST

(Aldermen Ford, Gerard, Gibson, Harcourt, Kennedy,
Marzari, Puil, Rankin and the Mayor opposed)

The amendment having lost, the motion by Alderman Kennedy
was put and CARRIED.

COMMITTEE OF THE WHOLE

MOVED by Ald. Harcourt,
THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

MOVED by Ald. Harcourt,
SECONDED by Ald. Bellamy,
THAT the report of the Committee of the Whole be adopted.

- CARRIED UNANIMOUSLY

BY-LAWS

1. BY-LAW TO AMEND BY-LAW NO. 2849,
BEING THE STREET AND TRAFFIC
BY-LAW (Allow Jaywalking on Robson
Street at Court House Complex)

MOVED by Ald. Kennedy,
SECONDED by Ald. Puil,
THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Kennedy,
SECONDED by Ald. Puil,
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

2. BY-LAW TO AMEND BY-LAW NO. 4188,
BEING THE ZONING AND DEVELOPMENT
FEE BY-LAW (Non-Profit Societies)

MOVED by Ald. Marzari,
SECONDED by Ald. Harcourt,
THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Marzari,
SECONDED by Ald. Harcourt,
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

3. BY-LAW TO PROVIDE FOR DETERMINATION OF
ASSESSED VALUE OF LAND AND IMPROVEMENTS
WITHIN THE CITY OF VANCOUVER FOR GENERAL
CIVIC PURPOSES

MOVED by Ald. Brown,
SECONDED by Ald. Gibson,
THAT the By-law be introduced and read a first time.

- CARRIED UNANIMOUSLY

The By-law was read a first time and the Presiding Officer declared the By-law open for discussion and amendments.

There being no amendments, it was

MOVED by Ald. Brown,
SECONDED by Ald. Gibson,
THAT the By-law be given second and third readings and the Mayor and City Clerk be authorized to sign and seal the By-law.

- CARRIED UNANIMOUSLY

MOTIONS

- A. Allocation of Land for Lane Purposes
(North 2' of Lot 14, Block 203, D.L. 526, Plan 848)

MOVED by Ald. Gerard,
SECONDED by Ald. Bellamy,

THAT WHEREAS the registered owner has conveyed to the City of Vancouver, for lane purposes, the following described lands:

North 2 feet of Lot 14, Block 203, District Lot 526, Plan 848;

AND WHEREAS it is deemed expedient and in the public interest to accept and allocate the said lands for lane purposes;

THEREFORE BE IT RESOLVED THAT the above described lands so conveyed be, and the same are hereby accepted and allocated for lane purposes, and declared to form and constitute portions of lane.

- CARRIED UNANIMOUSLY

- B. Allocation of Land for Lane Purposes
(South 20' of Lot 3, Block 22 of Blocks 10-13 and 22-25, D.L.'s 391 and 392, Plan 1604)

MOVED by Ald. Gerard,
SECONDED by Ald. Bellamy,

THAT WHEREAS the registered owner has conveyed to the City of Vancouver, for lane purposes, the following described lands:

South 20 feet of Lot 3, Block 22 of Blocks 10 to 13, and 22 to 25, District Lots 391 and 392, Plan 1604;

AND WHEREAS it is deemed expedient and in the public interest to accept and allocate the said lands for lane purposes;

THEREFORE BE IT RESOLVED THAT the above described lands so conveyed be, and the same are hereby accepted and allocated for lane purposes, and declared to form and constitute portions of lane.

- CARRIED UNANIMOUSLY

ENQUIRIES AND OTHER MATTERS

Alderman Gibson -
City's Noise Abatement
Program

requested that the Medical Health Officer report to Council on the present status of the City's Noise Abatement Program and his department's future needs in this area. The Mayor so directed.

Alderman Bellamy -
City-owned Property
Adjacent to The Orpheum

requested a report on the feasibility of using the City-owned property adjacent to The Orpheum at the corner of Seymour and Smithe Streets as street level public washrooms. The Mayor so directed.

Alderman Brown -
Land Exchange & Sale
Penticton & Grandview and
4th Avenue and Discovery

reported for clarification, that the Provincial Government has agreed that the same sale price would apply to this land if it is used for any RS-1 purpose or for non-profit housing, but if it is intended to use the land for market housing, the Provincial Government would want the option to repurchase the land.

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The Council recessed at approximately 3:55 p.m. to reconvene 'In Camera' in the Mayor's Office.

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The Council reconvened in the Council Chamber at 4:30.p.m., with Mayor Volrich in the Chair and the same Members present.

COMMITTEE OF THE WHOLE

MOVED by Ald. Gibson,
SECONDED by Ald. Ford

THAT this Council resolve itself into Committee of the Whole, Mayor Volrich in the Chair.

- CARRIED UNANIMOUSLY

DELEGATIONS

1. Prostitution in Vancouver

Council considered a report, dated September 7, 1977, of the Chief Constable, entitled "Street Prostitution in Vancouver's West End". Also considered was a memo dated October 28, 1977, from the Mayor on the topic, advising the action taken by the Police Board when it considered the report on September 7, 1977.

Council, on October 25, 1977, agreed to hear delegations on the matter and, in this regard, the following made representation:

Mr. Bruce Eriksen representing the Downtown Eastside Residents' Association (brief filed) concerned over the re-introduction of vagrancy laws.

Mr. David D. Schreck - representing the Committee of Progressive Electors (brief filed) supporting some of the report's suggested strategies and opposing the re-introduction of a vagrancy by-law.

Mr. Ben Tessler - representing the Chateau Granville (brief filed) proposing the cancellation of business licenses in premises that deal in the sale of sex material, as well as theatres or cabarets exhibiting hard-core sex, pornographic movies or shows. Mr. Tessler also proposed that the Granville Mall be extended to the Granville Bridge in an effort to upgrade the area, as well as ridding the streets of undesirables.

Deputy Chief Dickson and members of his staff gave further explanation of the Chief Constable's report and answered questions put by Council Members.

MOVED by Ald. Rankin

THAT the Chief Constable's report on prostitution in the West-End be referred to the Standing Committee on Community Services for consideration of the portions of the report which come within Council's jurisdiction, including other related matters such as juvenile problems, Granville Street Task Force and any proposed changes to the Criminal Code.

- CARRIED UNANIMOUSLY

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The Council recessed at 5:50 p.m., to reconvene at 7:30 p.m.

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The Council, in Committee of the Whole,
reconvened in the Council Chamber at
7:30 p.m., with Mayor Volrich in the Chair,
and the following Members present.

PRESENT: Mayor Volrich
Aldermen Bellamy, Brown, Ford, Gerard,
Gibson, Harcourt, Kennedy,
Marzari, Puil and Rankin

CLERK TO THE COUNCIL: D.H. Little

DELEGATIONS (Cont'd)

2. Presentation of "Oh! Calcutta!"
at the Queen Elizabeth Theatre.

Council, on September 27, 1977, deferred consideration of a motion by Alderman Gerard regarding the proposed showing of the stage play "Oh! Calcutta!" at the Queen Elizabeth Theatre, pending the hearing of delegations.

The following delegations all opposed the presentation of the play in the Queen Elizabeth Theatre:

Mrs. Sophie Wawryniuk - representing the
Polish-Canadian Women's Federation (brief filed)
Mrs. Yvonne Lefrancois
Mr. Dan Gardener (brief filed)
Mr. Patrick Hayden
Mrs. Ruth Nobbs (brief filed)
Ms. Ruth Pruner (brief filed)
Miss Margaret Rosati
Mr. George Anderson
Mr. Price.

Prior to consideration of her motion, Alderman Gerard received Council's permission to delete the second and third 'WHEREAS' paragraphs in her motion as originally submitted. Following discussion and being advised of the Theatre Board's position on this matter by the Council representative on the Board, Alderman Gibson, it was

MOVED by Ald. Gerard

THAT WHEREAS on May 25, 26 and 27, 1978, the show "Oh! Calcutta!" is tentatively booked into the Queen Elizabeth Theatre which is a civic-owned and operated theatre:

AND WHEREAS the show seriously challenges acceptable community standards;

AND WHEREAS the citizens of Vancouver have a right to expect leadership by its Council in the matter of community standards;

THEREFORE BE IT RESOLVED THAT the Vancouver Theatres Board and the Theatres Manager be instructed not to allow a booking in the civic theatres for the show "Oh! Calcutta!".

- LOST

(Ald. Bellamy, Brown, Ford, Gibson, Harcourt,
Marzari, Puil, Rankin and the Mayor opposed)

DELEGATIONS (Cont'd)

3. Four-Day Work Week

The Council considered a report of the Finance and Administration Committee dated October 20, 1977, regarding the four-day work week. The Committee had considered a lengthy report from the Consultants, Thorne, Riddell Associates Ltd., who had been engaged by Council to study the effects of the experiment. The Consultants' report was submitted by the Committee without recommendation, for Council's consideration.

Council heard the following delegations speaking in support of the continuation of the four-day work week:

Mr. R.B. Ross - representing Vancouver Municipal and Regional Employees' Union, referred to a letter, dated October 31, 1977 which he had circulated to Council Members, setting out the Union's position and suggesting that a 60-day Notice of Termination was desirable instead of the present 30-day clause.

Mrs. M. Clark - representing excluded staff, other than senior, advised that the term 'Four-day Work Week' was misleading and in future should be referred to as the 'Compressed Work Week'. Mrs. Clark cited the benefits to employees, particularly working mothers, including incentives to present staff and prospective employees, and increased service to the public.

Ms. Susan Basford - representing the Association of Nurses of Vancouver Health Department (brief filed) referred to members morale, less staff sick time, better contact with working parents of children in day care or school by late day visits, convenience of travel by less traffic congestion.

MOVED by Ald. Bellamy

THAT the four-day work week be continued as at present, with the exception of the Health Department and the Fire Department clerical staff, subject to the following conditions:

Discontinuance of the scheme as a whole or for specific tasks, sections or departments, with 60 days notice by the City or Union:

The ability to require employees to revert to a five-day schedule on a temporary basis to meet special conditions that may arise (as is the practice at present in numerous departments):

A clear understanding that the four-day work schedule does not imply that the third free day falls on a Friday or Monday and that the development of revolving schedules is to be considered where it best suits operations:

Acceptance by employees of the fact that seniority is not a consideration in developing rotational schedules. In other words that no preference be given to employees with long service in designating any particular day as the third free day:

A clear understanding that employees who are provided with training (in-house or external) or attending seminars and conferences will, as circumstances dictate, revert to a five-day schedule:

Cont'd.....

DELEGATIONS (Cont'd)Four-Day Work Week (Cont'd)

Continuing monitoring of the effects of the four-day week, requiring each department to indicate:

- adaptive moves made or contemplated to improve the effectiveness of the schedule (e.g. cross-training, introduction of rotational schedules);
- unresolved problems;
- statistics covering absences, overtime and part-time employee costs, with explanatory comments where appropriate; and,
- relevant statistics, where feasible, covering productivity of work volumes.

Acceptance by senior management staff of a responsibility to assist subordinate managers to take appropriate action to minimize difficulties and to maximize benefits.

- CARRIED

(Ald. Gerard, Kennedy, Puil and the Mayor opposed)

MOVED by Ald. Bellamy

THAT, with respect to the Health Department, and the Fire Department clerical staff, a nine-day fortnight be considered and a report be submitted to Council by the Manager, on this proposal

- LOST

(Ald. Brown, Ford, Harcourt, Kennedy, Marzari, Puil, Rankin and the Mayor opposed)

MOVED by Ald. Brown

THAT the City Manager investigate the problems outlined in the Consultants' report, with respect to the Health Department, and the Fire Department clerical staff, take steps to correct the situation, and report to Council.

- CARRIED UNANIMOUSLY

4. Development Permit Application
#78633 - 4642 Dunbar Street

Council considered a Manager's report dated October 18, 1977, regarding a Development Permit Application for 4642 Dunbar Street for use of the premises as a Community Residential Facility providing treatment for a maximum of five teenagers who have a history of inappropriate behaviour and multiple placement breakdowns. The Director of Planning in the report had reviewed the application and is considering approving it for a limited period of one year but, because of neighbourhood objections, referred the matter to Council for comment.

Council heard the following delegations:

Mr. S.G. Armstrong - representing the Vancouver Resources Board filed a brief giving details of the application, background to the program and other relative information supporting the application.

Cont'd.....

DELEGATIONS (Cont'd)

D.P.A. - 4642 Dunbar Street (Cont'd)

Mr. A. Blumell - representing local residents, opposed the issuance of the development permit and filed a brief, dated November 1, 1977, giving the reasons for objection.

MOVED by Ald. Marzari

THAT Council advise the Director of Planning that it supports the issuance of a development permit in respect of 4642 Dunbar Street on a year-to-year basis, subject to the formation of an advisory committee to this group home.

- (amended)

MOVED by Ald. Brown (in amendment)

THAT the words 'on a year-to-year basis' be struck from Alderman Marzari's motion and the following inserted in lieu thereof 'for six months, a review to be made immediately thereafter for report to Council, and'.

- CARRIED

(Ald. Bellamy and Puil opposed)

The amendment having carried, the motion, as amended and reading as follows was put and CARRIED.

"MOVED by Ald. Marzari

THAT Council advise the Director of Planning that it supports the issuance of a development permit in respect of 4642 Dunbar Street for six months, a review to be made immediately thereafter for report to Council, and subject to the formation of an advisory committee to this group home.

- CARRIED

(Ald. Bellamy and Puil opposed)"

RISE FROM COMMITTEE OF THE WHOLE

MOVED by Ald. Harcourt

THAT the Committee of the Whole rise and report.

- CARRIED UNANIMOUSLY

MOVED by Ald. Harcourt

SECONDED by Ald. Kennedy

THAT the report of the Committee of the Whole, be adopted.

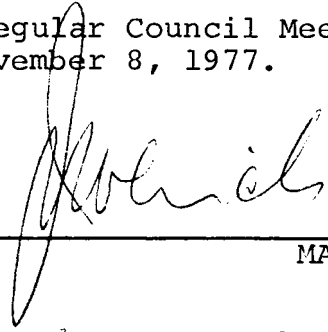
- CARRIED UNANIMOUSLY

- - - - -

The Council adjourned at 11.00 p.m.

- - - - -

The foregoing are Minutes of the Regular Council Meeting
of November 1, 1977, adopted on November 8, 1977.



MAYOR



CITY CLERK

REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL
ON FINANCE AND ADMINISTRATION

OCTOBER 20, 1977

A meeting of the Standing Committee of Council on Finance and Administration was held in the No. 3 Committee Room, Third Floor, City Hall on Thursday, October 20, 1977, at approximately 3:30 p.m.

PRESENT: Mayor Volrich, Chairman
Alderman Brown
Alderman Gerard
Alderman Puil
Alderman Marzari

ABSENT : Alderman Gibson

CLERK : G. Barden

CONSIDERATION

1. Four Day Week

On July 26, 1977 City Council deferred any further decision on the Four Day Week pending a report from an outside consultant on the effectiveness of the operation in Vancouver, the report to include information and advice on alternative practices in other cities.

The Committee considered a lengthy report dated October 1977 from consultants, Thorne Riddell Associates Ltd, on results of their study undertaken to determine the effects of the four day week schedule. The consultants suggested that continuation of the four day week, where found to be appropriate, be contingent on the following conditions:

- The ability to discontinue the scheme as a whole or for specific tasks, sections or departments, with suitable notice (the present 30-day clause does not appear to provide sufficient time);
- The ability to require employees to revert to a five-day schedule on a temporary basis to meet special conditions that may arise (as is the practice at present in numerous departments);
- A clear understanding that the four-day work schedule does not imply that the third free day falls on a Friday or Monday and that the development of revolving schedules is to be considered where it best suits operations;
- Acceptance by employees of the fact that seniority is not a consideration in developing rotational schedules. In other words that no preference be given to employees with long service in designating any particular day as the third free day;
- A clear understanding that employees who are provided with training (in-house or external) or attending seminars and conferences, will, as circumstances dictate, revert to a five-day schedule;
- Continuing monitoring of the effects of the four-day week, requiring each department to indicate:

continued.....

Report to Council
 Standing Committee of Council
 on Finance and Administration
 October 20, 1977

(IV-2)

Clause #1 continued:

- adaptive moves made or contemplated to improve the effectiveness of the schedule (e.g. cross-training, introduction of rotational schedules);
 - unresolved problems;
 - statistics covering absences, overtime and part-time employee costs, with explanatory comments where appropriate; and,
 - relevant statistics, where feasible, covering productivity or work volumes.
- Acceptance by senior management staff of a responsibility to assist subordinate managers to take appropriate action to minimize difficulties and to maximize benefits.

The City Manager pointed out the following three corrections to the report:

- page 46, the headings "No. of Employees" and "No. of Employers" in scheme should be reversed;
- page 44, the consultants state that flextime was not included in the survey of employee preferences, this is a complete misunderstanding on the part of the consultants, as flextime was included in the initial survey and received the fewest votes of employees and also was rejected by unions and department heads;
- appendix 4, dealing with absence data, is incomplete and presents a distorted picture because extended illnesses are included. The Personnel Department circulated a new page to be inserted (copy circulated) showing short-term illnesses and including data of departments the consultants missed.

The Committee briefly discussed the report as it was felt the whole matter should be referred to Council for consideration since the Committee and Council members are polarized in their opinions on the matter.

RESOLVED

THAT the report dated October 1977 from Consultants Thorne Riddell Associates Ltd on the four day week be referred to Council for CONSIDERATION.

The meeting adjourned at approximately 4:15 p.m.

* * * * *

FOR COUNCIL ACTION SEE PAGE(S) 429

MANAGER'S REPORT, October 28, 1977 (SOCIAL: A-2 - 1)

SOCIAL SERVICE AND HEALTH MATTERS

CONSIDERATION

1. Grant Request: Repair to Electrical Service at Grandview Terrace Child Care Centre, 2055 Woodland Drive

The City Engineer reports as follows:

"The Grandview Terrace Child Care Centre has applied for a grant of \$228.16 to cover the costs of repairing the electrical service to their building which was damaged when the service wires were pulled down by a passing truck. The wires run across Woodland Drive to their building located on the school grounds on the W/S of Woodland Drive opposite the L/N of 6th Avenue.

When the building was installed (under a Provincial Grant), the service entrance attachment was supposed to provide adequate clearance over the roadway before the wires were installed. A shift in the B.C. Hydro pole may have caused the wires to sag although this cannot be determined now. In any event the clearance was not adequate and the wires have been knocked down on four occasions. The matter has now been rectified.

Submitted for Council CONSIDERATION is the request of the Grandview Terrace Child Care Centre for a grant of \$228.16 to cover repairs to their electrical service."

While it is not possible to determine whether the fault lies with the contractor or with B.C. Hydro, it is clear that it does not lie with the Child Care Centre.

The City Manager submits the grant request for Council's CONSIDERATION.

FOR COUNCIL ACTION SEE PAGE(S) 420

BUILDING & PLANNING MATTERS

RECOMMENDATION:

1. Kitsilano Neighbourhood Improvement Program:
Adult Rest Areas

The Director of Planning reports as follows:

"The need for places to rest for people (especially senior citizens) walking up the steep hill above Kitsilano Beach was identified in the N.I.P. Concept Plan (adopted by Council November 12, 1974) and again in the Apartment Area Plan (adopted by Council May 6, 1975).

After several designs for rest area parks were investigated (some involved street closures and/or boulevard widenings), it was decided that the best solution in terms of minimum impact on vehicular traffic movement and minimum cost could be to install benches on the street allowance between the property line and sidewalk at various locations throughout the area.

Members of the Kitsilano Citizens Planning Committee then walked and drove throughout the area having the steepest slope, generally the area bounded by Cypress, 4th Avenue, Trafalgar and Cornwall, and suggested 10 possible locations for the installation of benches. The locations were determined using criteria of maximum view, existing shade from the hot afternoon sun and meeting the need for rest (i.e. part way up or at the top of the hill).

The owners of property adjacent to the proposed locations were sent letters asking if they had any objections to the installation of benches. One property owner phoned to state she objected as she felt it would be more difficult to maintain the boulevard in front of her property and she anticipated problems with youths. This location has been removed from the list. The final proposed locations are indicated on the map attached as Appendix A.

The City Engineer estimates that the cost to fabricate nine benches (of the type on West Broadway each 7 feet long) and to install them on concrete slabs is \$8,100. These benches will be the Engineer's responsibility and their locations on city street allowance have been reviewed and are acceptable to him. The City Engineer will require an increase of \$650 to his annual operating budget for maintenance commencing in 1978.

At its regular meeting on September 21, the Kitsilano Citizens Planning Committee reviewed this project. It was noted there are no funds remaining in the Recreation Facilities budget but there is money (approximately \$30,000) remaining in the Housing category in the form of rentals received from the housing which now exists on the NIP housing sites. Noting that the provision of these rest areas is a high priority item, the Committee recommended allocating \$8,100 from the Kitsilano NIP Housing Account to fabricate and install nine benches in the nine locations shown on the map (Appendix A).

CMHC has concurred with this proposal.

The cost sharing for this project is as follows:

City	\$2,025
Provincial	\$2,025
Federal	\$4,050.

It is therefore RECOMMENDED:

That City Council approve the expenditure of up to \$8,100 (Eight thousand one hundred dollars) from the Kitsilano NIP budget, Social Housing category, for the purpose of fabricating and installing benches at the locations indicated on the map attached as Appendix A."

The City Manager RECOMMENDS that the foregoing recommendation of the Director of Planning be approved.

2. Cedar Cottage N.I.P. Appropriations

The Director of Planning reports as follows:

"Two of the top priorities of the Cedar Cottage Neighbourhood Improvement Program are to improve the parks and recreational facilities and to beautify the area. In order to achieve these goals, many projects are already being implemented and some have now been completed. In keeping with these priorities, the Cedar Cottage N.I.P. Committee has identified the following additional projects which meet the conditions of the objectives. These are as follows:

(1) Installation of Two Light Standards in Cedar Cottage Park

The Cedar Cottage N.I.P. Committee recommends that a maximum of \$2,400.00 be allocated for the installation of 2 lights in Cedar Cottage Park, based on Engineering estimates of \$1,200.00 each, installed.

N.I.P. funds in the amount of \$2,400.00 would be transferred from the Land/Social Housing Account for this portion of the Cedar Cottage Park project. C.M.H.C. concurs with the above proposal.

(2) Purchase of a Community Centre Trampoline

The Cedar Cottage N.I.P. Committee recommends that a maximum of \$2,400.00 be allocated for the purchase and installation of a 7' x 14' trampoline containing a set of safety side decks for the Trout Lake Community Centre.

N.I.P. funds in the amount of \$2,400.00 would be transferred from the Land/Social Housing Account for this recreation equipment. C.M.H.C. concurs with the above proposal.

(3) Tree Planting on Major Streets in Conjunction with Canada Works Project.

The Cedar Cottage N.I.P. Committee recommends that a maximum of \$10,000.00 be allocated for the installation of trees on two major streets. This project, coupled with the previously approved Kingsway tree planting project of \$15,000.00, may be carried out under a Canada Works Tree Planting project in Cedar Cottage. The N.I.P. Committee has recommended a priority list of planting as follows: Kingsway, both sides, from Nanaimo St. to Knight Street; Broadway, both sides, from Clark to the Grandview Cut between Commercial St. and Victoria Drive; Nanaimo Street, both sides, from 12th Avenue to 22nd Avenue.

N.I.P. funds in the amount of \$10,000.00 would be transferred from the Land/Social Housing Account for this beautification project. C.M.H.C. concurs with the above proposal. The details, placement, etc. are still to be worked out. One hundred and ten trees would be planted on Kingsway, 55 on Broadway, and 15 on Nanaimo - a total of 180 trees.

The on-going maintenance costs at \$6.00 per tree per year for 180 trees would be \$1,080.00. The Park Board advises that funds for these costs are not presently in their Operating Budget and would have to be included in their 1978 budget request.

If the Canada Works Program is not approved, the total of \$25,000 N.I.P. funds still are to be directed toward the installation of trees on the same major streets in the same priority. It is understood that not all the streets may have trees planted in this instance.

Clause 2 Cont'd

(4) Bronze Plaque for the Trout Lake Community Centre

The Cedar Cottage N.I.P. Committee recommends that a maximum of \$400.00 be allocated for a 12" x 18" bronze plaque for the Trout Lake Community Centre. The wording of the plaque has been agreed to by C.M.H.C. and the Province as follows:

RE-OPENED SEPTEMBER 17, 1977
AND RE-NAMED

TROUT LAKE COMMUNITY CENTRE

FOLLOWING EXTENSIVE RENOVATION AND EXPANSION

FUNDED BY

THE CEDAR COTTAGE

NEIGHBOURHOOD IMPROVEMENT PROGRAM

The plaque was formally unveiled at the Official Re-Opening Ceremonies of the Trout Lake Community Centre on September 17, 1977. In view of the timing required to prepare the plaque, the City Manager authorized the expenditure on behalf of City Council. City Council is being asked to endorse this expenditure.

The Director of Planning recommends:

- A. THAT Council approve the appropriation from the Cedar Cottage Neighbourhood Improvement Program of \$2,400.00 from the Land/Social Housing Account for the installation of two light standards in Cedar Cottage Park:

Costs would be shared as follows:

Two Light Standards

C.M.H.C.	=	\$1,200.00
Province	=	600.00
City	=	<u>600.00</u>
TOTAL		\$2,400.00

- B. THAT Council approve the appropriation from the Cedar Cottage Neighbourhood Improvement Program of \$2,400.00 from the Land/Social Housing Account for the purchase and installation of a 7' x 14' trampoline containing a set of safety side decks for the Trout Lake Community Centre.

Costs would be shared as follows:

7' x 14' trampoline

C.M.H.C.	=	\$1,200.00
Province	=	600.00
City	=	<u>600.00</u>
TOTAL		\$2,400.00

- C.(i) THAT Council approve the appropriation from the Cedar Cottage Neighbourhood Improvement Program of \$10,000.00 from the Land/Social Housing Account for the installation of trees on two major streets, in the order of priority as indicated above (and in conjunction with the Canada Works Program, if approved).

Manager's Report, October 28, 1977 (BUILDING: A-4 - 4)

Clause 2 Cont'd

Costs would be shared as follows:

Tree Planting on Broadway and Nanaimo Streets

C.M.H.C.	=	\$ 5,000.00
Province	=	2,500.00
City	=	<u>2,500.00</u>
	TOTAL	\$10,000.00

C.(ii) THAT, if this N.I.P. appropriation for boulevard trees is approved, Council approve the extra annual maintenance costs of up to \$1,080.00 in advance of the Park Board 1978 Operating Budget.

D. THAT Council approve the appropriation from the Cedar Cottage Neighbourhood Improvement Program of \$400.00 for a 12" x 18" bronze plaque, with wording as noted above.

Costs would be shared as follows:

12" x 18" bronze plaque

C.M.H.C.	=	\$200.00
Province	=	100.00
City	=	<u>100.00</u>
	TOTAL	\$400.00 "

The City Manager RECOMMENDS that the recommendations of the Director of Planning be approved.

3. Electrical Division Move to Second Floor

The Director of Permits and Licenses reports as follows:

"On June 14, 1977 City Council approved the following recommendation when considering a report on space requirements in City Hall:

'The City Architect be authorized to prepare working drawings and obtain tenders to relocate the Electrical Division of the Engineering Department to the second floor at an estimated cost of \$40,000.'

The body of the report stated 'The City Architect considers the most appropriate and economical method of achieving these moves is with the use of City Staff and the direct employment of sub-trades who are familiar with the existing installations'.

Drawings have progressed to the point that agreement has been reached by all parties to the alterations but the recommendation to obtain tenders and carry out the work as detailed above requires that much time will be used to produce tendering documents and in supervising and co-ordinating a number of subcontractors. Because of the very heavy workload in the Construction and Maintenance Division at the present time, an alternative method of completing the project is recommended.

Allan & Viner Construction Ltd., the General Contractors who have recently completed City Hall renovations and who are familiar with the present installations and requirements of working in City Hall, were asked to obtain competitive prices on sub-trade work and submit a total cost to complete all work necessary.

Cont'd . . .

Manager's Report, October 28, 1977 (BUILDING: A-4 - 5)

Clause 3 Cont'd

They advise that they are prepared to carry out all the construction work and provide small tools and labour for the upset price of \$21,000 inclusive of a fixed management fee of \$1,480. Actual sub-trade and general contractors work will be billed at cost and it is therefore possible that actual costs will be below the upset figure.

This upset price together with the costs of other associated work on the second floor is within the allowance for this part of the work reported to Council on June 14, 1977 and is considered a fair price for the work.

It is recommended that the City Architect be authorized to appoint Allan and Viner Construction Ltd. to carry out all general contractors and sub-trade work to be billed at cost for a fixed fee of \$1,480."

The City Manager RECOMMENDS the foregoing recommendation of the Director of Permits and Licenses be approved.

FOR COUNCIL ACTION SEE PAGE(S) 420

MANAGER'S REPORT, October 28, 1977 (FIRE: A-6 - 1)

FIRE AND TRAFFIC MATTERS

RECOMMENDATION

1. Boundary Road - From Kingsway South

The City Engineer reports as follows:

"BACKGROUND

On June 2, 1977, Council met with the Burnaby Council to discuss matters pertaining to Boundary Road. On the basis of the Manager's report of May 26, 1977 outlining the arterial street system philosophy, Boundary Road's role in the arterial system, current status of the development of Boundary Road and its role in Burnaby's street system, Council confirmed Boundary Road's role as a primary arterial.

The recent designation of the Burnaby Town Centre (Metrotown) just east of Boundary and Kingsway and the new B.C. Telephone building have reinforced the role of Boundary as a primary arterial. In these outlying areas, good arterial service is essential because of the inherently low transit usage.

Subsequent to the joint meeting of the two Councils, a meeting of Burnaby and Vancouver staff was held to discuss a suitable design standard for both the long term and short term needs of Boundary Road, consistent with its confirmed role as a primary arterial. Because of the immediate need to improve Boundary Road at the south approach to Kingsway, discussion focussed on the appropriate design for this portion of Boundary Road.

Following the joint staff meeting, Burnaby staff submitted a report to their Council on the right-of-way needs as illustrated in Figure 1. On August 2, 1977, Burnaby Council adopted the right-of-way requirements as illustrated in Figure 1, together with a resolution stating that Burnaby and Vancouver Council jointly approach the Provincial Government for the right-of-way requirements for the immediate intersection improvement needs on Boundary Road south of Kingsway.

This report discusses the long term and short term right-of-way needs for Boundary Road and recommends that Council adopt the same right-of-way requirements and support a joint brief to the Provincial Government to get the necessary widening off Central Park.

LONG TERM

For the long term needs, provision is required for the development of a six-lane pavement on Boundary Road. Adjacent Central Park, the current design standard for Boundary Road, which includes a wide treed and landscaped boulevard on a 132-foot street allowance, is not appropriate because of the amount of park lands that would be required. Accordingly, the May, 1977 report proposed an 80-foot wide street allowance (requiring 14 feet off Central Park) to provide for the ultimate six lanes needed and to minimize the need for property off Central Park. The full development to six lanes, adjacent the entire length of Central Park, to meet the long term needs is not proposed to be built now.

SHORT TERM

The short term need on Boundary Road south of 29th Avenue is for four lanes (plus left-turn bays at appropriate locations) except for the vicinity of the Kingsway-Boundary intersection. This location, which is considered the first priority for improvements (from Kingsway north to the rail overpass was built in 1976), is the major 'bottle-neck' on the southern half of Boundary Road because of the very high traffic demands on Kingsway. Analysis of current traffic activity on Boundary at Kingsway, plus the possible future short term increase because of B.C. Tel/Burnaby Metrotown development and increased development in Champlain Heights, supports the need for six lanes plus left turn bays on Boundary at Kingsway. The section north of Kingsway is built to this standard.

Continued

MANAGER'S REPORT, October 28, 1977 (FIRE: A-6 -2)

Clause No. 1 Continued

On the basis of this short term need for the development of six lanes plus left turn bays, Burnaby and Vancouver staff have agreed on a cross-section that would minimize the impact on Central Park and that would be compatible with the pavement that was built on the north side of the intersection. As illustrated on Figure 1, the agreed upon design requires a 94-foot street allowance for about 145 feet south of Kingsway, at which point the required park area tapers to the existing 80-foot street allowance at a point a further 190 feet south. This design results in a need for approximately 6100 square feet of property from Central Park.

Obtaining approval from the Provincial Government for the required area as soon as possible in order to allow construction to take place immediately south of Kingsway will alleviate an awkward traffic situation caused by the very different pavement widths now existing across the Kingsway intersection.

RECOMMENDATION

The City Engineer RECOMMENDS that Council adopt the right-of-way requirements illustrated on Figure 1, requiring:

- (a) approximately 6100 square feet of Central Park for the immediate intersection improvement needs on Boundary Road south of Kingsway, and
- (b) a 14-foot wide strip of parkland along the remaining length of Central Park in order to provide an 80-foot allowance for the long term needs, as the basis for a joint submission with Burnaby to the Provincial Government for the right-of-way requirements,

and that Council join Burnaby Council in approaching the Provincial Government for the immediate right-of-way requirement, part (a)."

The City Manager RECOMMENDS that the foregoing recommendation of the City Engineer be approved.

2. New Bus Stop Locations

The City Engineer reports as follows:

"A request has been received by the City Manager from the Seymour Street merchants for an eastbound bus stop on Pender Street between the existing bus stops at Granville and Richards Streets. A bus stop at Seymour Street would meet their request and would be located at about the halfway point between the two existing bus stops which are 900 feet apart. The B. C. Hydro has no objection to a bus stop at this location, the fronting businesses find the proposal acceptable, and there are no particular difficulties from a traffic standpoint.

The B.C. Hydro has requested a westbound bus stop on Dunsmuir at Homer Street. A bus stop at this location would be consistent with the City's policy regarding bus stops in the downtown area. It would improve access to shops in the vicinity and is acceptable from a traffic engineering point of view.

Accordingly, it is RECOMMENDED that:

- A. a bus stop be established on the southside of Pender Street at Seymour Street;
- B. a bus stop be established on the northside of Dunsmuir Street at Homer Street."

The City Manager RECOMMENDS that the above recommendations of the City Engineer be approved.

FOR COUNCIL ACTION SEE PAGE(S) 421

MANAGER'S REPORT, OCTOBER 28, 1977 (FINANCE: A7-1)

FINANCE MATTERS

RECOMMENDATION

1. Request for Exemption from 1977 Taxes
The Vancouver Chinatown Housing Society

The Supervisor of Properties reports as follows:

"A letter dated September 27, 1977 from the law firm of Ralph H. Long and Company has been forwarded to His Worship, Mayor Volrich and Alderman Harcourt. The letter requests an exemption from the payment of a portion of the current year's taxes for Block 124, District Lots 181 and 2037, Plan 16060. (Addendum "A")

The property in question was sold to the Provincial Government on condition that it be leased to the Vancouver Chinatown Housing Society for a senior citizens' development. The property was conveyed on January 26, 1977.

The Provincial Government paid the purchase price of \$225,000.00 plus the 1977 advance taxes established to be \$4,305.15.

In June 1977, the Provincial Government was billed for the balance of the 1977 taxes amounting to \$4,819.03. Later in that month, this office received a copy of a letter from the Minister of Municipal Affairs and Housing addressed to the Vancouver Chinatown Housing Society and dated June 24, 1977. (Addendum "B") The letter from the Government stated that under the terms of the lease between the Society and the Ministry of Housing, the Society is responsible for taxes from the commencement date (April 1, 1977). The letter further stated that since the Province had paid the advance taxes, the balance of the taxes in the amount of \$4,819.03 was payable to the City by the Society. The Government further suggested that to avoid penalty, the Society should pay the taxes before July 5, 1977.

The general policy of the City has been not to grant an exemption from taxation where a senior citizens' project is subject to the Elderly Citizens' Housing Act. The Ministry of Municipal Affairs and Housing has advised that under the terms of the lease between the Province and the Society, the development is subject to the provisions of that Act. The Ministry further advised that the lease of the land to the Society for \$1.00 was in effect in place of the one-third (1/3) grant. In addition, the Province under Section 44 of the National Housing Act, is committed to ongoing operating subsidies which would include taxes.

Further, Central Mortgage and Housing Corporation, who hold the mortgage, have confirmed that an amount to cover taxes during construction was included in the construction budget for this development. The normal procedure would be for a society to pay the taxes, then include that amount in a claim to Central Mortgage and Housing Corporation for expenditures.

For the foregoing reasons the Director of Finance and Supervisor of Properties recommend the City maintain its policy and that no exemption from taxes be granted to the Vancouver Chinatown Housing Society."

The City Manager RECOMMENDS that the foregoing recommendation of the Director of Finance and Supervisor of Properties be approved.

cont'd.....

2. Federal Contributions - Urban Demonstration Projects

The Director of Finance reports as follows:

This report will provide progress information on the projects designated to receive Federal funding and to recommend that authority be given to enter into legal agreements relating to the Kitsilano Swimming Pool, Kensington Park and Trout Lake (John Hendry) projects.

The following table shows the projects and the anticipated year of funding by the Federal government. The yearly funding amounts shown were jointly determined by City staff and Federal government officials and reflect the approximate timing of the expenditures.

Project	Total	1977/78	1978/79	1979/80	1980/81
1. Fishermen's Market	400,000	400,000			
2. Kitsilano Swimming Pool	750,000	200,000	550,000		
3. Kensington Park	850,000		500,000	350,000	
4. Trout Lake (John Hendry Pk.)	1,000,000		250,000	750,000	
5. East False Creek	1,500,000		500,000	500,000	500,000
	<u>4,500,000</u>	<u>600,000</u>	<u>1,800,000</u>	<u>1,600,000</u>	<u>500,000</u>

It should be noted that Federal agreements contain a clause that the provision of funds is subject to the Parliament of Canada providing the funds for the fiscal year in which such funding is required.

This is a standard clause in Federal agreements where funding is in excess of the current fiscal year and is brought to Council's attention for information only and is not considered by the Finance Department significant enough to provide reserve funds as back up.

PROJECTS(1) Fishermen's Market (\$400,000)

The Fishermen's market is basically complete and has been in operation since July 1st, 1977.

City Council on May 24, 1977, authorized the signing of an agreement between the City, National Harbours Board and the Ministry of State. This agreement has been signed by the City and the Ministry of State and is awaiting final approval by the Head office of the National Harbours Board. This approval is expected at any time.

Since there are some minor changes made in the final agreement from the one presented to City Council in May, a copy is attached and this report will recommend that City Council ratify the signing of the agreement by the Director of Legal Services*

(2) Kitsilano Pool (\$750,000)

The Parks Board have called tenders for the pool replacement. The recommendations will be forwarded to City Council on November 1, 1977. City Council on May 24th approved funds amounting to \$1,855,000 for the replacement of the facility including the \$750,000 Federal government funding.

A formal agreement for the \$750,000 has been agreed to by your officials and has been signed by the Ministry of State. This report will recommend that authority be given to the Director of Legal Services to sign the agreement on behalf of the City. (A copy of the agreement is attached for Council's information). *

cont'd.....

Clause #2 continued:(3) Kensington Park (\$850,000)

The Parks Board is presently preparing plans for the construction of a multi-use community centre and upgrading of outdoor facilities. The project is to be financed with present Park Board funds together with other funds such as N.I.P., Provincial, etc. and the Federal contribution of \$850,000.

This report will recommend that authority be given to sign the legal agreement with the Federal government for their contribution. (A draft copy of the agreement is attached).*

(4) Trout Lake - John Hendry Park(\$1,000,000)

A project that would provide a community swimming facility and the rehabilitation of Trout Lake is under review by the Parks Board and other civic departments.

The total costs are unknown at this time, however, in order to secure the Federal funding this report will recommend that the Director of Legal Services be authorized to sign the agreement on behalf of the City. (A draft copy of the agreement is attached.)*

(5) East False Creek (\$1,500,000)

The identity of this project has not been finalized yet and therefore an agreement has not been drawn up to date. A separate report will be forwarded to Council at a later date.

RECOMMENDATIONS

Therefore in order to formalize the the Federal government's contributions for various projects under the Urban Demonstration project, the Director of Finance RECOMMENDS as follows:

- A. That City Council ratify the signing of the legal agreement with the Ministry of State pertaining to the Fishermen's Market by the Director of Legal Services.
- B. That the Director of Legal Services be authorized to sign legal agreements with the Ministry of State on behalf of the City for the following projects as previously detailed in the report:
 - (i) Kitsilano Pool
 - (ii) Kensington Park
 - (iii) Trout Lake - John Hendry Park. "

The City Manager RECOMMENDS approval of the above recommendations of the Director of Finance.

* NOTE: Copies of agreements referred to on file in the City Clerk's office.

3. Investment Matters (Various Funds) September 1977

The Director of Finance reports as follows:

- "(a) Security Transactions during the month of September 1977.
- (b) Summary of Securities held by the General and Capital Accounts.

cont'd.....

MANAGER'S REPORT, OCTOBER 28, 1977 (FINANCE: A7-4)

Clause #3 continued:

(a) SECURITY TRANSACTIONS DURING THE MONTH OF SEPTEMBER 1977

1. GENERAL AND CAPITAL ACCOUNT TRANSACTIONS (PURCHASES)

<u>Date</u>	<u>Type of Security</u>	<u>Maturity Date</u>	<u>Maturity Value</u>	<u>Cost</u>	<u>Term Days</u>	<u>Annual Yield %</u>
<u>Chartered Bank Deposit Receipts and Government Notes</u>						
Sept. 1	Royal Bank of Canada	Oct.24/77	\$ 1,010,963.01	\$ 1,000,000.00	53	7.55
1	Bank of Nova Scotia	Sept.23/77	1,004,472.33	1,000,000.00	22	7.42
2	Bank of Montreal	Sept.13/77	1,002,109.59	1,000,000.00	11	7.00
7	Canadian Imperial Bank of Commerce	Sept.15/77	1,001,534.25	1,000,000.00	8	7.00
14	Mercantile Bank of Canada	Nov.30/77	1,015,716.44	1,000,000.00	77	7.45
15	Bank of British Columbia	Oct. 24/77	1,511,716.03	1,500,000.00	39	7.31
15	Bank of British Columbia	Nov. 24/77	1,521,201.37	1,500,000.00	70	7.37
20	Bank of Montreal	Sept.21/77	1,250,102.74	1,250,000.00	1	3.00
21	Royal Bank of Canada	Sept.23/77	1,000,328.77	1,000,000.00	2	6.00
21	Royal Bank of Canada	Sept.23/77	1,000,328.77	1,000,000.00	2	6.00
23	Royal Bank of Canada	Sept.26/77	4,001,643.84	4,000,000.00	3	5.00
26	Vancouver City Savings Credit Union	Oct. 6/77	2,504,931.51	2,500,000.00	10	7.20
26	Vancouver City Savings Credit Union	Nov. 9/77	2,522,301.37	2,500,000.00	44	7.40
26	Bank of Canada	Sept.27/77	2,000,410.95	2,000,000.00	1	7.50
30	Bank of Nova Scotia, Toronto Dominion Bank, Canadian Imperial Bank of Commerce	Oct. 3/77	2,001,224.66	2,000,000.00	3	7.45
			<u>\$24,348,985.63</u>	<u>\$24,250,000.00</u>		

2. SINKING FUND TRANSACTIONS (PURCHASES)

<u>Date</u>	<u>Type of Security</u>	<u>Maturity Date</u>	<u>Maturity Value</u>	<u>Price</u>	<u>Cost</u>	<u>Term Yrs.Mos.</u>	<u>Yield %</u>
<u>Debentures</u>							
Sept. 1	City of Vancouver 6.0%	June 15/80	\$ 1,000.00	94.50	\$ 945.00	2/9	8.24
20	City of Vancouver 8.0%	Apr. 1/91	10,000.00	90.45	9,045.00	13/6	9.25
			<u>\$ 11,000.00</u>		<u>\$ 9,990.00</u>		

<u>Date</u>	<u>Type of Security</u>	<u>Maturity Date</u>	<u>Maturity Value</u>	<u>Cost</u>	<u>Term Days</u>	<u>Yield %</u>
<u>Chartered Bank Deposit Receipts and Government Notes</u>						
Sept.30	Bank of British Columbia	March 15/78	\$ 2,067,582.47	\$ 2,000,000.00	166	7.43
			<u>\$ 2,078,582.47</u>	<u>\$ 2,009,990.00</u>		

cont'd.....

Clause #3 continued:(b) SUMMARY OF SECURITIES HELD BY THE GENERAL AND CAPITAL ACCOUNTS ONLY - AS AT SEPTEMBER 30, 1977.

<u>Type of Security</u>	<u>Par or Maturity Value</u>	<u>Cash or Book Value</u>
<u>Short Term</u>		
Chartered Bank Deposit Receipts and Government Notes	\$ 93,106,899.47	\$ 90,820,302.95"

The Director of Finance Recommends that the above transactions be approved.

The City Manager RECOMMENDS that the foregoing recommendation of the Director of Finance be approved.

4. The Orpheum - Completion of Funding

The Director of Finance reports as follows:

" There is presently \$380,306 appropriated from revenue surplus as temporary financing for the renovation of the Orpheum Theatre. This amount is the balance of funds advanced on an interim basis on two occasions during the restoration period when it was felt that donations, lotteries, etc. would be forthcoming. This has not occurred and I am advised will unlikely occur and therefore permanent funding is now required. The Director of Finance is of the opinion that the source of funds should be revenue surplus due to the demands on supplementary capital funds.

The estimated final costs and sources of funds of acquiring and renovating the Orpheum Theatre, excluding expansion of the lobby, are as follows:

ACQUISITION

Expenditure		\$3,904.809	
Source of Funds			
Federal Grant	\$1,000,000		
Prov. Government			
Rec. Grant	333,333		
Private Donations :	<u>100,000</u>	<u>1,433,333</u>	
City of Vancouver			\$2,471,476
1974 Supp. Capital	\$ 900,000		
Revenue Surplus			
(1975)	1,566,667		
1976 Supp. Capital	4,809		
	<u>\$2,471,476</u>		

RESTORATION

Expenditure		\$3,419,450	
Source of Funds			
Federal Grant	\$1,000,000		
Lotteries, Donations,			
etc.	<u>332,544</u>	<u>1,332,544</u>	
City of Vancouver			\$2,086,906

cont'd.....

Clause #4 continued:

1975 Supp. Capital	\$ 479,530
1976 Supp. Capital	1,069,870
1977 Supp. Capital	157,200
Interim Financing	
Revenue Surplus	380,306
	<u>\$2,086,906</u>

TOTAL City of Vancouver \$4,558,382

RECOMMENDATION

In order to finalize the financing of the Orpheum Theatre acquisition and restoration the Director of Finance RECOMMENDS THAT

\$380,306 previously advanced from revenue surplus as interim financing be considered as permanent financing from revenue surplus."

The City Manager RECOMMENDS approval of the above recommendation of the Director of Finance.

5. Sewer Connection Fees on Tax Roll

The Director of Finance reports as follows:

"The City Tax Office has recently received several complaints regarding sewer connection fees related to the purchase of new or redeveloped homes where the contractor and/or developer has placed the sewer connection fee on the tax roll.

HISTORY

In 1948 an extensive program of installing sewers was undertaken by the City. In order to alleviate financial hardship to owners of one or two family dwellings the Plumbing By-law was amended permitting the connection fee to be spread over a five year period and to be placed in the tax roll for collection. This was done since the installation of sewers is mandatory under the Plumbing By-law for properties abutting on installed sewer lines.

There are two distinctly different situations applying to one family and two family dwellings:

1. Dwelling Units Abutting a Street Where a Sewer Main Does Not Exist

It is estimated there are approximately 200 such properties currently in the City. If a sewer main were installed along the street the current fee is based on the 1961 rate which is \$150 per connection under the By-law. The rate was set at the \$150 amount and maintained since it was felt it was not the property owner's decision whether a sewer would be installed along the street at that time but the City's decision and therefore to provide some equity the rate that was in existence in 1961 is currently charged.

There is no problem related to this situation and the report will recommend that this be continued.

The current fee \$150 will be reviewed and reported when the next revision to the sewer connection fee schedule is reported to Council (probably early in 1978.)

2. A Property or Dwelling Abutting a Street Where a Sewer Main Does Exist

This area includes both undeveloped properties and properties previously developed which are now being redeveloped. It is this area of sewer connection fees which provides the opportunity for the hardship to be placed on the new and unsuspecting property owner and which presents the main problem. The current fee which represents actual costs for the sewer connection under these circumstances is \$1,220. If this connection fee is placed on the tax roll for collection, the hardship problem to the unsuspecting property owner becomes fact. This is the area causing the problem which is described in the following section.

Clause No. 5 Continued

" PROBLEM

Apparently some contractors and developers when applying for sewer connection permits are requesting the City Engineer to place the fee on the tax roll and spread it over the next five year period as permitted by the Plumbing By-law. This amounts at present to a \$329.40 charge for each of the five years (including interest) to be placed on the tax roll. These levies are not and cannot be placed on the tax roll immediately, due to:

- (a) the Plumbing By-law states that the annual charge shall be added to the tax roll for each of the five years following the year of application for connection.
- (b) internal financial controls of the real property tax billing system will not permit charges relating to future years to be placed on this system until the actual year of billing. The tax billing system is a very complex, highly computerized operation controlling 100,000 properties with many variables presently built into the system and to provide an anomaly for a minor amount of entries related to this problem would not be economic.

Therefore, a new purchaser even though he makes a thorough search of the property title does not become aware of the forthcoming fee (unless advised by the developer) until the following year when the charge is placed on the tax roll and appears on his tax bill. This has led to many complaints and is causing financial hardship on the unsuspecting taxpayer. There have been 17 such sewer connection requests to be placed on the 1978 tax roll since May 1, 1977.

As a result of the complaints, the City Treasurer has initiated an unofficial interim measure that attempts to notify subsequent new property owners of the pending sewer connection fee. The interim measure is cumbersome and cannot be guaranteed to catch every new application and may result in some being notified and some not being notified.

CONCLUSION

Since the cost of the sewer connection of \$1,220 is probably a reasonable minor cost to the overall construction of a new house or premises and, in fact, could be part of any financing needed to provide for the development, it is felt the provision of placing the sewer connection fee on the tax roll should be eliminated and the sewer connection applicant be required to pay the amount in full upon application.

Therefore it is RECOMMENDED that

- A. the policy relating to the \$150 fee based on the 1961 rate be retained for properties on streets where there had not previously been sewer mains.
- B. the current \$1,220 sewer connection charge where a sewer main does exist be paid in full on application and that the provision allowing the placement over five years on annual instalments be eliminated.
- C. the City Treasurer and Collector retain the interim procedure of notifying new property owners of the sewer connection fee pending approval of the amendments to the Plumbing By-law.
- D. the Director of Legal Services prepare the necessary amendments to the Plumbing By-law 4068 in accordance with the above."

The City Manager RECOMMENDS that the foregoing ~~recommendations~~ of the Director of Finance be approved.

MANAGER'S REPORT, OCTOBER 28, 1977 (PERSONNEL: A8-1)

PERSONNEL MATTERS

RECOMMENDATION

1. Possible Employee Assistance Program

The City Manager reports as follows:

The City of Vancouver is concerned, both in economic terms and as an enlightened employer, to help employees deal with the wide range of personal problems which can affect job performance. Most employees will be able to overcome such problems, in many cases, without outside assistance. However, in some cases employee performance will become unsatisfactory over a period of time as a result of personal problems.

Continuing unsatisfactory performance by employees carries a very high cost to the employer and has serious psychological and economic consequences to the employee. Absenteeism, disruption of operations, increased recruitment and training costs, and loss of productivity can lead to considerable loss. For example, using generally accepted figures (Hazelden Report "The Employee Assistance Program") of the incidence of alcoholism (6%) and the cost to the employer to keep an alcoholic employee (25% of annual salary) the annual cost to the City of alcoholism alone among our 5,500 employees is in the order of \$1,000,000 - \$1,300,000.

Many employers have recognized the desirability of Employee Assistance Programs which are intended to help employees deal with personal problems which may affect their work performance. Such a program would attempt to provide early intervention and referral to an appropriate treatment resource, whether the problem is a physical or mental illness, a family problem, drug or alcohol abuse, or other concern. Such a preventive program, which identifies problems at the earliest opportunity, should significantly reduce the cost to the City of poor employee performance and decrease the number of occasions where individuals would suffer further deterioration. B.C. Hydro, B.C. Telephone, the Federal and Provincial Governments and Finning Tractor, among others, have begun such programs. (An excerpt from the B.C. Hydro employee newsletter describing the introduction of their program is attached for Council's information.)

A program such as this should be developed jointly by labour and management from its earliest stages. To date, the Director of Occupational Health, the Manager's Office, and the Personnel Department have done only enough work to develop this report to Council. If Council approves the recommendations of this report, a union-management committee will be struck to develop details of a proposed program.

Council should note that a program such as this could cost in the order of \$50,000 per year to administer. Although the expected returns in reduced absenteeism and increased efficiency should more than offset this cost, staff wished to confirm that Council would consider such a program before initiating, labor-management discussions. The Superintendent of Parks, the Fire Chief, the Chief Constable and City Engineer support this proposal. The major Unions involved in the civic work force have reviewed this report and support it fully.

cont'd.....

MANAGER'S REPORT, OCTOBER 28, 1977 (PERSONNEL: A8-2)

Clause No. 1 continued:

The City Manager notes that it is not the intent of this report to commit Council to a program and RECOMMENDS:

- A. Council authorize staff to participate in a joint labor-management committee to develop a proposed Employee Assistance Program.
- B. Council instruct the City Manager to prepare a report outlining the proposed operation, costs and benefits of the program as developed by the committee for Council decision on program implementation.

FOR COUNCIL ACTION SEE PAGE(S) 422

MANAGER'S REPORT, OCTOBER 28, 1977 (PROPERTIES: A9-1)

PROPERTY MATTERS

INFORMATION

1. Demolitions

The Supervisor of Properties reports as follows:

"I have received and opened quotations from various contractors for the demolition of the structure listed below, and have awarded the contract to the low bidder as noted:-

<u>Property</u>	<u>Project</u>	<u>Successful Bidder</u>	<u>City to Pay</u>
2777-79 Point Grey Road, Lot A of 3 & 4, Block 1, D.L. 192	Point Grey Road Development Scheme	Arrow Demolition	\$1,975.00
			<u>Code No.</u> 4189

The City Manager has confirmed the above contract and submits the foregoing report of the Supervisor of Properties to Council for INFORMATION.

RECOMMENDATION

2. Lease of City-owned property portions of Hartley and Kinross Streets south of Kent Avenue.

The Supervisor of Properties reports as follows:

"The parcels of land known and described as those portions of highway known, respectively as Hartley Street and Kinross Street, lying between the northerly shore of the North Arm of the Fraser River and a line drawn parallel to and sixty-six feet perpendicularly distant southerly from the centre line of the right of way of the Vancouver and Lulu Island Railway is leased to MacMillan Bloedel Limited for a period of 21 years to October 11, 1978 for access and lumber storage purposes.

The current rent which is \$2,225.00 per annum plus taxes as if levied is subject to review as of October 12, 1977.

Following negotiations with MacMillan Bloedel Ltd., they have agreed to a rental increase from \$2,225.00 per annum plus taxes as if levied to \$12,543.00 per annum plus taxes as if levied from October 12, 1977 to October 11, 1978 which is the date the lease terminates.

It is recommended that the rental of the above parcels of land be increased to \$12,543.00 plus taxes as if levied for the period October 12, 1977 to October 11, 1978."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

cont'd.....

MANAGER'S REPORT, OCTOBER 28, 1977 (PROPERTIES: A9-2)

3. Sale of Property, West side of Hudson Street,
North of the lane north of 70th Avenue.

The Supervisor of Properties reports as follows:

"In 1937 the City sold Lots 18 and 19, Subdivision B, Block 39, District Lots 319, 324 and part of 323, situated on the west side of Hudson Street north of 70th Avenue, except the east seven feet of each lot which was reserved for future widening of Hudson Street.

The City Engineer advises that the seven foot portions of Lots 18 and 19 are no longer required for street widening purposes and the owner of Lots 18 and 19 has made the following offer to purchase:

- (a) Sale price to be \$6,200.00 inclusive of registration fees.
- (b) The owner to dedicate a 10' x 10' corner cut-off on the southwest corner of Lot 19 for lane purposes.
- (c) The City to provide a deed of land, a plan of subdivision to consolidate the seven foot strips with Lots 18 and 19 and to place survey stakes on the new boundary lines; any other documentation required by the Land Registry Office to complete the transaction to be the responsibility of the purchaser.

The Supervisor of Properties is of the opinion that the offer represents market value and therefore recommends the sale be approved subject to the above conditions."

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

4. Burrard Street Widening - Purchase of
Portion of Property. 2065 Burrard Street.

The Supervisor of Properties reports as follows:

"A portion, approximately 1,645 sq.ft. of the property at 2065 Burrard Street, legally described as Lots 21 to 23, Block 247, District Lot 526, Plan 590, is required for the widening of Burrard Street. This portion together with the North 2 feet for lane purposes, is shown outlined on City Surveyor's subdivision plan, marginally numbered LE 4524.

The owners of this property refused to accept the City's offer of \$46,620. and asked that the City give them relief under the parking requirements of the Zoning and Development By-Law or alternatively, purchase the adjoining locked-in commercial lot to compensate for loss of two parking stalls.

City Council, on September 27, 1977, rejected both of these propositions and approved the expropriation of those portions of Lots 21 to 23 required for the widening of Burrard Street and lane widening.

Negotiations however have continued with the owners who have now agreed to accept the sum of \$48,620.00 in full settlement for the purchase of that portion of Lots 21 to 23, Block 247, District Lot 526, Plan 590, as shown outlined on City Surveyor's subdivision plan marginally numbered LE 4524. This settlement appears realistic under the circumstances rather proceed to arbitration and has been endorsed by the Director of Legal Services.

cont'd.....

MANAGER'S REPORT, OCTOBER 28, 1977 (PROPERTIES: A9-3)

Clause No. 4 continued:

Therefore, it is recommended that the Supervisor of Properties be authorized to acquire that portion of the above property required for road and lane purposes shown on plan marginally numbered LE 4524 chargeable to Code #146/5921 (Burrard Widening Acquisiton Fund).

The City Manager RECOMMENDS that the foregoing recommendation of the Supervisor of Properties be approved.

5. Easement agreement for seawater intake pipe
6,000 square feet in area fronting Stanley
Park #V-1530.

The Supervisor of Properties reports as follows:

"By an agreement, dated November 1, 1963, the City of Vancouver entered into a formal easement agreement with the National Harbours Board in respect to a seawater intake pipeline to supply the Vancouver Public Aquarium on a year to year basis subject to a nominal rental of \$25.00 per annum.

By way of a registered letter, dated July 31, 1974, the National Harbours Board terminated the previous agreement and entered into a new agreement dated November 1, 1974, on a year to year basis, subject to the nominal rental being increased to \$150.00 per annum.

By letter, dated October 13, 1977, the National Harbours Board has advised that the subject easement agreement had not been reviewed since commencement in 1974 and accordingly has submitted copies of Memorandum of Agreement increasing rental from \$150.00 per annum to \$200.00 per annum, effective November 1, 1977.

Recommended that an increase in the rental of the easement agreement #V1530 from \$150.00 per annum to \$200.00 per annum be approved. It is further recommended that Council delegate authorization to the Director of Legal Services and the Supervisor of Properties for future approval of increases of a nominal amount. (Up to \$100.00 per annum)

The City Manager recommends that the foregoing recommendation of the Supervisor of Properties be approved.

FOR COUNCIL ACTION SEE PAGE(S) 422

MANAGER'S REPORT

October 27, 1977

TO: Vancouver City Council

SUBJECT: KITSILANO TIDAL POOL REPLACEMENT - CONSTRUCTION CONTRACT

CLASSIFICATION: Consideration and Recommendation

The City Manager reports as follows:

Council will find attached a report of the Director of Finance which deals fully with the Council and Park Board resolutions. The major points to be noted are:

- 1) Council approved replacement of the pool on the basis of a maximum cost of \$1,855,000, and requested the Park Board to examine ways of reducing the cost to \$1,500,000.
- 2) The Park Board was asked to apply for a Provincial Government grant, to be used to reimburse in part the contribution from 1977 Supplementary Capital.
- 3) Subsequent tenders provided a low bid for construction of \$2,190,000, for a gross cost including fees, landscaping and equipment of \$2,465,000, or \$610,000 in excess of funds approved by Council.
- 4) Park Board staff recommended deletions which reduced the construction cost by \$221,700 to \$1,968,300, for a total cost of \$2,243,300.

Cost Reductions

The design put out to tender provided for a recirculating heated salt water pool with a separate diving tank, children's water play area, new change rooms/washrooms and a continuous seawall walkway along the north edge. In achieving a cost reduction of \$221,700, the diving tank and one boiler were eliminated, and paving materials, fencing and electrical and mechanical equipment were simplified, as a result of work by Park Board staff and the architect.

On receiving the Park Board's position, the City Manager met with Park Board officials, the architect and the contractor to review the design to ensure that all possible cost reductions had been considered, in accordance with Council's resolution. Possible areas of further reduction are outlined below:

- a) The design solution could abandon the provision of salt water and revert to fresh water filling of the pool. This action could diminish the overall cost by up to \$100,000, and would result in slightly diminished on going maintenance and repair costs over the years. However, this action would also diminish the desirable salt water recreational swimming stressed by all participants in the planning of this project.
- b) The change rooms/washrooms and mechanical rooms facility could be constructed at grade rather than being depressed into the existing land slope. It is estimated that this change could result in a saving of approximately \$50,000. Such a change would eliminate the possibility of a future addition of new concession facilities on top of the proposed change rooms/washrooms. Further, the on grade provision of these facilities would have a negative aesthetic impact between the southern portion of Kits Park and the proposed new pool.
- c) The removal of the proposed heating plant for the pool could achieve a saving of approximately \$100,000. This action, however, would defeat the objective of increasing the useability of the pool and the actual number of swimmers. It has been concluded that the provision of heated water in the pool would add significant numbers of swimmers between the May 24th weekend and Labour Day weekend, and would further provide the opportunity to extend the annual swimming season.

- d) The children's water play area at the eastern end of the pool could be removed, resulting in an estimated saving of \$25,000. However, this element has been considered an important part of the total solution as approved by the Federal Urban Demonstration fund participants, as well as the civic bodies and public bodies who provided input to the design scheme.

However, Council should note that the cost savings shown above are very approximate and would have to be negotiated with the low bidder. They would also require some redesign.

Any savings beyond the above would require significant reductions in the size of the pool, and major redesign. Tenders would have to be recalled, and construction could not take place in time for the 1978 swimming season. Park Board staff believe the inclusion of these features provides the best overall dollar value for the City.

Funding from Provincial Community Recreation Facilities Fund

In setting a high priority on the Kitsilano Pool for a grant from this Fund, Council should note that funding from this source will be limited. At this time, the other top priority project for such funding is the Carnegie Library renovations, and it is expected that sufficient funds will be made available to the City to cover both projects.

Park Board Resolution

"THAT the Park Board request City Council to instruct the Director of Legal Services to execute a contract for the construction of the new Kitsilano Pool by Key Construction Ventures in the amount of \$1,968,300, and further,

THAT City Council be requested to guarantee a sum of \$400,000 towards the contract in advance of receipt of such an amount to be applied for as a top priority Park Board submission to the Provincial Community Recreation Facilities Fund."

Alternatives for Council

The alternatives for Council are:

Alternative 1 - award the contract for the concept now recommended by the Park Board.

Alternative 2 - select elements of the concept to be eliminated to achieve further reductions, and award the contract on the basis that these elements will be deleted at a cost to be negotiated.

Alternative 3 - not award a contract on the present tender and recall, based on a redesigned pool which would be much smaller. The City Manager RECOMMENDS AGAINST this alternative.

City Manager and Director of Finance Recommendations

The City Manager advances for Council CONSIDERATION possible further reductions in the construction contract as outlined in this report, noting that in the opinion of Park Board staff, the configuration approved by the Park Board provides the best dollar value. Appropriate sets of recommendations for alternatives 1 and 2 are listed below.

Alternative 1

If Council accepts alternative 1 (the Park Board position) the City Manager RECOMMENDS, with the concurrence of the Director of Finance:

1. The total project be approved at a cost of \$2,243,300, details as follows:

Construction Contract	\$1,968,300
Fees, testing and permits	175,000
Landscaping	50,000
Equipment and furnishings	50,000
	<u>\$2,243,300</u>

2. The source of funds be as follows:

1976 Supplementary Capital Budget	\$ 75,000
1977 Supplementary Capital Budget	1,018,300
Federal Government Grant	750,000
Provincial Community Recreation Facilities Fund Grant	400,000
	<u>\$2,243,300</u>

3. The allocation of \$400,000 of Revenue Surplus Funds as interim financing for the Provincial Grant.
4. The Park Board be instructed to apply for a grant of \$400,000 from the Provincial Community Recreation Facilities Fund, as a top City priority.
5. That Council instruct the Director of Legal Services to execute a contract for the construction of the new Kitsilano Pool by Key Construction Ventures in the amount of \$1,968,300.

Alternative 2

If Council decides to reduce the project by one or more of (a) to (d) above, the City Manager RECOMMENDS, with the concurrence of the Director of Finance:

- A. That Council specify the features to be eliminated.
- B. That Council instruct the Director of Legal Services to execute a contract for the construction of the new Kitsilano Pool by Key Construction Ventures, at a cost to be lower than \$1,968,300 by an amount negotiated for work removed from the contract.
- C. The costs for fees, landscaping, etc. to be as follows:

Fees, testing and permits	\$175,000
Landscaping	50,000
Equipment and furnishings	50,000

- D. The source of funds to be initially:

1976 Supplementary Capital Budget	\$ 75,000
1977 Supplementary Capital Budget	1,018,300
Federal Government Grant	750,000
Provincial Government Grant	400,000

Reductions achieved by negotiation will reduce 1977 Supplementary Capital Budget provision.

- E. The allocation of \$400,000 of Revenue Surplus Funds as interim financing for the Provincial grant.
- F. The Park Board be instructed to apply for a grant of \$400,000 from the Provincial Community Recreation Facilities Fund, as a top City priority.

FOR COUNCIL ACTION SEE PAGE(S) 418

REPORT TO COUNCIL

JOINT MEETING OF THE
STANDING COMMITTEES OF COUNCIL
ON TRANSPORTATION AND PLANNING & DEVELOPMENT

I

OCTOBER 20, 1977

A joint meeting of the Standing Committees of Council on Transportation and Planning & Development was held in the No. 1 Committee Room, Third Floor, City Hall, on Thursday, October 20, 1977 at approximately 11:30 a.m.

PRESENT : Alderman Kennedy, Chairman
Mayor Volrich (for a portion of
the discussion)
Alderman Bellamy
Alderman Brown
Alderman Ford
Alderman Harcourt
Alderman Puil
Alderman Rankin

ABSENT : Alderman Gibson

ALSO PRESENT: Alderman Gerard

CLERK TO THE
COMMITTEE : M. L. Cross

RECOMMENDATION1. Stanley Park Entrance Alternatives

On October 12, 1977, the Task Force to Study Proposals on Stanley Park Entrance, Coal Harbour and Harbour Park received a presentation from the City Engineer on nine alternative proposals for the entrance to Stanley Park. The Task Force agreed that the City Engineer should make the presentation to the Planning Committee of the Park Board and to a joint meeting of the Standing Committees on Transportation and Planning & Development to which members of the Vancouver City Planning Commission would be invited.

The following members of the Vancouver City Planning Commission were present for the discussion:

Mr. A. Barnes
Mrs. J. Catliffe
Mrs. M. Kelly
Mr. D. Fairbrother
Mr. P. Ross
Mrs. H. Symonds (Executive Co-ordinator)

Mr. W. Curtis, City Engineer, outlined the transportation aspects of the Downtown plan approved by Council last year and described the proposal to create a ring road system and by-pass scheme for the Downtown/West End peninsula, noting those proposals which already have funds allocated and those which have been approved but have no funds authorized.

cont'd.....

Report to Council
 Standing Committees of Council
 on Transportation and Planning & Development
 October 20, 1977

(I-2)

Clause No. 1 continued:

Mr. Curtis stated that the entrance alternatives presented all relate to the ring road system. The costs vary from \$0 - \$40 million. Some schemes separate park from causeway traffic and some create better pedestrian access from the West End. They all eliminate the Chilco transit loop. The alternatives would provide a more distinctive entrance to the park but the cost benefit from the traffic standpoint would be low. The high costs would be primarily related to beautification.

Mr. I. Adam, Transportation Engineer, with the aid of drawings described the nine Stanley Park entrance alternatives contained in the Engineering Department's submission dated October 12, 1977 (copy circulated).

Since the Task Force meeting a tenth alternative had been added. A combination of schemes 1 and 5 without tunnels. West-bound traffic would use Georgia Street and eastbound traffic would use Alberni Street. The scheme would cost \$1½ million.

The City Engineer reiterated that the traffic benefits are minimal -- the schemes eliminate the bus turn-around at Chilco, utilizing the underpass and taking the transit closer into the park. There would be no reduction in the amount of traffic. The only scheme that would have any benefit would be one utilizing Alberni Street. None of them justify the cost and the money would be better expended on transportation improvements in the downtown. Members of the Vancouver City Planning Commission agreed that money would be better spent where it would be possible to obtain greater transportation benefits.

Alderman Harcourt, Council's Appointee to the Task Force, advised that the Task Force considers it is not feasible to spend money on extensive road work. It is in favour of relocating the bus loop and bringing the transit closer to the park by utilizing the underpass as well as better utilization of Alberni Street. The Task Force felt that the traffic consideration of the entrance to Stanley Park should be presented to the Park Board and to the Joint Committees for their input.

With respect to the Chilco bus loop Mr. Curtis advised that the Provincial Government has agreed to pay for relocating the loop into the Park and giving the land to the Park Board to add to the Park. Park Commissioner, R. Fraser, stated that this matter has not been resolved but is being reviewed by the Planning Committee of the Park Board and will be reported back to the Task Force.

After discussion, the Committees

RECOMMENDED

THAT the Task Force direct itself to:

- a) the elimination of the Chilco transit loop by utilizing the underpass in the Park and
- b) the feasibility of utilizing Alberni Street at minimal cost to the City.

The meeting adjourned at approximately 12:30 p.m.

* * * * *

FOR COUNCIL ACTION SEE PAGE(S) 422

PART REPORT TO COUNCIL**II**STANDING COMMITTEE OF COUNCIL
ON COMMUNITY SERVICES

OCTOBER 20, 1977

A meeting of the Standing Committee of Council on Community Services was held on Thursday, October 20, 1977, in Committee Room No. 1, Third Floor, City Hall, at approximately 1:30 P.M.

PRESENT: Alderman Rankin, Chairman
Alderman Bellamy
Alderman Ford
Alderman Gerard
Alderman Marzari

COMMITTEE CLERK: H. Dickson

Adoption of Minutes

The minutes of the Community Services Committee meeting of Thursday, September 29, 1977, were adopted.

RECOMMENDATION1. Liquor License - Westcoast Stereo Society Club

The Committee, on September 29, 1977, at the request of Mr. Ian Waddell, solicitor for Westcoast Stereo Society, deferred consideration of a City Manager's report dated September 15, 1977 (copy circulated).

Appearing before the Committee this date were Mr. Ian Waddell, the management of the Westcoast Stereo Society Club, representatives of the Director of Permits & Licenses and a representative from the Police Department.

In the City Manager's report, the Director of Permits & Licenses reported on an application requesting City Council approval for a Class "A" liquor license for the Westcoast Stereo Society Club at 795 Seymour Street.

The City Manager's report contained comments from the Police Department that this club, operating as "The Faces", has in the past been a source of policing problems but that it appears present management is attempting to operate in a responsible manner.

The Police comments expressed concern that many of the clubs in this area have become an attraction to youths involved in male prostitution and vice-related offences, and that an increase in the number of licensed clubs could result in the proliferation of these problems.

Mr. Waddell and the management of the club gave a brief history of the club to the Committee, explaining that it has operated since 1969 more recently utilizing banquet liquor permits that it has had the same management for an 8-year period and that it has 450 members who pay a membership fee of \$10.00 per year.

The society has recently spent \$15,000.00 in upgrading the premises to meet fire and health by-laws, the Committee was told.

Spokesmen for the club maintained that it has not been a source of policing problems.

Continued

Clause No. 1 Continued

In response to questions by the Committee, the Police Department spokesman admitted that this club is well run and that there have been no problems within the club. The Police spokesman reiterated his department's concerns over the large number of youths hanging around the area and that another licensed premise would attract additional numbers of young persons.

It was noted that the Class "A" liquor license applied for is a restricted type compared to the usual "C" class cabaret license. Admission to the society's club will be restricted to members only who must be a minimum of 19 years of age.

The Committee, noting there have been no problems in this club during eight years of operation,

RECOMMENDED

THAT City Council approve the issuance of a Class "A" liquor license for the Westcoast Stereo Society Club at 795 Seymour Street.

2. Parking at Bimini Neighbourhood Pub, 2010 West 4th Avenue

The Committee, at its meeting on September 15, 1977, recommended refusal of an application for an extension of operating hours for the Bimini Neighbourhood Pub and requested information from the Police Department on parking problems in the vicinity of the pub, in particular, the use of six parking spaces at the rear of residential houses at 2013 and 2017 West 5th Avenue owned by Mr. Peter Uram, operator of Bimini Neighbourhood Pub.

The Committee had before it for consideration this date a letter dated September 30, 1977 (copy circulated) from the Police Department in response to the Committee's request.

Appearing before the Committee on this matter were representatives of the Permits & Licenses Department, the Police Department and a member of a law firm hired by Mr. Peter Uram. Residents of the area, who had complained of the parking problems, had been advised of the meeting.

Distributed at the meeting were copies of a letter dated October 16, 1977 from a resident of the area, expressing concern over parking and noise problems, and copies of a letter dated October 19, 1977, from Mr. Uram, enclosing the results of a survey of residents and inquiring whether Council would reconsider the matter of later hours (copies of these letters are on file in the City Clerk's Office).

The Chairman reminded the Committee that Council had recently decided there would be no extension of the operating hours for the pub.

During consideration of this matter, it was explained by the representative of the Permits & Licenses Department that his department has not been able to obtain firm evidence that the parking spaces at the rear of the two houses on West 5th Avenue are being used by pub patrons.

Clause No. 2 Continued

The spokesman for the Police Department explained that a sign "For Tenants and Guests Only" is posted at the parking area behind the two homes but that the complaints of noise stem from the fact that this parking area is immediately adjacent to the residential apartment building and tenants have complained of car doors slamming, engines revving and boisterous conduct.

It was the feeling of the Committee that the problem arises from the fact that although Mr. Uram is not inviting pub patrons to park behind the two houses, he is not discouraging patrons from parking in these spaces.

The Committee felt that a sign clearly stating that these parking spaces are for "tenants only or tow away" may alleviate the problem.

Following discussion, it was

RECOMMENDED

THAT the letter dated September 30, 1977, from the Police Department be received and that the Director of Permits & Licenses meet with Mr. Peter Uram, operator of Bimini Neighbourhood Pub, to advise Mr. Uram that the Community Services Committee feels that patrons of his neighbourhood pub should not use the parking area at the rear of 2013 and 2017 West 5th Avenue; and that it be suggested to Mr. Uram that he post a sign in this parking area advising that the parking area is for tenants only; other vehicles will be towed away".

3. Macs Milk Store, 1055 Denman Street

The Committee had before it for consideration a Manager's report dated September 28, 1977 (copy circulated) in which the Director of Permits & Licenses reported on a complaint received from a law firm on behalf of a Mr. M. Gaska regarding the operation of the Macs Milk Store at 1055 Denman Street.

Appearing before the Committee on this matter were Mr. M. Gaska with his lawyer, along with a representative of the Director of Permits & Licenses. The store operator had been advised and invited to attend.

During discussion it was explained to the Committee that because the store is a 24-hour operation, automobiles and persons using the store parking area at the rear of the store disturb the tenants in the apartment building immediately adjacent to the parking area.

It was noted from the City Manager's report that the store has a retail selling area below 1200 sq. ft. and is therefore entitled to remain open 24 hours a day.

The spokesman from the Permits & Licenses Department advised the Committee there have been only two complaints on the operation of this store and both of them were from Mr. Gaska.

A development permit for this store was issued in 1970 and the parking area at the rear of the store was required as part of the development, the Committee was told.

It was also pointed out by the complainant that customers enter the store via a rear door from the parking lot. The complainant distributed copies of a diagram to the Committee (copy circulated) illustrating the proximity of the apartment building to the store.

Clause No. 3 Continued

The Committee felt that this problem possibly could be resolved by chaining off the parking area at 11:00 P.M.; however, the complainant indicated the problem may still persist as cars would park in the entrance way to the parking lot.

Following consideration, it was

RECOMMENDED

THAT the Director of Permits & Licenses meet with the operator of Macs Milk Store at 1055 Denman Street and suggest that customers not be permitted to use the rear door to the store after 11:00 P.M. and that the rear parking area be closed off by a chain at 11:00 P.M. in order to resolve complaints of excessive noise by store customers and their vehicles.

4. Neighbourhood Pub - Arterial Traffic Routes

The Committee, at its meeting on September 15, 1977, after considering a Manager's report on procedures and regulations applying to neighbourhood pubs, recommended that the City write the Provincial Liquor Control & Licensing Branch requesting clarification and the reasons why the Branch does not permit neighbourhood pubs near main arterial traffic routes.

The Committee had before it for consideration a letter dated September 30, 1977, from the General Manager of the Liquor Control & Licensing Branch which read as follows:

"Your letter dated September 28 is acknowledged.

In regard to your query regarding the permitting of neighbourhood public houses on main or secondary highways, I would state that there are severe limitations to the establishment of a neighbourhood public house under the new guidelines, and each site is judged on its own merits. The Regulation in connection with the location of the site being a half mile from a main or secondary highway is a discretionary one for the General Manager of this Branch, and may be waived after all other facets are considered.

In determining the pre-clearance of a neighbourhood public house site, careful consideration is given to all aspects of the site, including proximity to social institutions, such as churches, schools, hospitals, playgrounds etc. Consideration is also given to traffic hazards and parking, as it has been found that few people, if any, walk to a pub. The proximity to apartment buildings is considered, as invariably noise factor and behavioral patterns of patrons leaving the pub premises precipitate complaints. "

During consideration of this matter, an opinion was expressed by the Committee that the Liquor Control & Licensing Branch's guidelines for neighbourhood pubs appear to preclude any further pubs in the City as such pubs are not permitted in residential neighbourhoods and therefore must almost always be on arterial traffic routes.

A spokesman for the Permits & Licenses Department advised the Committee that since March 31, 1977, there have been twenty-three applications to the Licensing Branch for pre-clearance approval for neighbourhood pubs and that only one of these has been approved.

Continued

Part Report to Council
Standing Committee of Council on Community Services
October 20, 1977

(II-5)

Clause No. 4 Continued

All of the refusals have been based on reasonably valid reasons falling within Provincial regulations and that usually the refusal is for more than one reason, the Committee was told.

Discussion also included another new aspect of Provincial liquor regulations that now permit a type of pub which can serve hard liquor to be located within hotel beer parlours, and some concern was expressed by the Committee over this new type of facility.

Following further discussion, it was

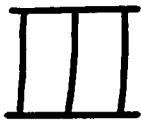
RECOMMENDED

THAT the letter dated September 30, 1977, from the General Manager of Liquor Control & Licensing Branch be received;

FURTHER THAT the City write the Provincial Liquor Control & Licensing Branch requesting a full written explanation of the new Liquor Act Regulations pertaining to "pubs" which can dispense hard liquor being located within hotel beer parlours.

The meeting adjourned at approximately 3:00 P.M.

FOR COUNCIL ACTION SEE PAGE(S) 422 & 423



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL
ON PLANNING AND DEVELOPMENT

OCTOBER 20, 1977

A meeting of the Standing Committee of Council on Planning and Development was held in the No. 2 Committee Room, Third Floor, City Hall, on Thursday, October 20, 1977 at approximately 1:30 p.m.

PRESENT : Alderman Harcourt, Chairman
Alderman Brown
Alderman Kennedy
Alderman Puil

ABSENT: : Alderman Gibson

CLERK TO THE
COMMITTEE : M.L. Cross

RECOMMENDATIONS

1. Monthly Status of Rezoning Applications

The Committee considered a memorandum dated October 12, 1977 from the Zoning Planner, forwarding the monthly status of rezoning applications for the month of September 1977 (on file in the City Clerk's office).

RECOMMENDED

THAT the monthly status of rezoning applications for the month of September 1977 be received.

2. Proposed Rezoning to CD-1 along Kingsway

During consideration of the report of monthly status of rezoning applications Mr. H. W. Gray, Zoning Planner, distributed a map (copy circulated) indicating a number of current applications to rezone property along Kingsway, from Boundary Road to Rupert Street, to CD-1.

The Director of Planning advised that this is being brought to the Committee's attention as this is an important area of the City and the Planning Department would like to look at the area to see what the pressures are and what effects there might be from the Metro Town Centre. An area study is not being recommended as it would be premature before the 1978 work program is prepared. The Department is looking at this as a project possibility for 1978.

cont'd.....

Report to Council
Standing Committee of Council
on Planning and Development
October 20, 1977

(III-2)

Clause No. 2 continued:

Mr. W. Curtis, City Engineer, stated that Kingsway is one of the most important arterials in the City. It is a regional problem that should be looked at closely on a large scale.

RECOMMENDED

- a) THAT the Director of Planning in co-operation with the City Engineer prepare a report on various options for a study with respect to the effects of changes in land use, traffic, transit, etc. on the area along Kingsway from Boundary Road to Rupert Street.
- b) THAT the Director of Planning place a hold on the processing of the rezoning applications indicated on the map submitted, until such time as the report from the Director of Planning and City Engineer is received.

3. Increase in Residential Accommodation - 1350 Burrard Street

The Committee considered a report of the City Manager dated August 18, 1977, forwarding a report of the Director of Planning dated August 18, 1977 (copies on file in the City Clerk's office).

The report of the Director of Planning outlines a specific request for an increase in the number of dwelling units for a development under construction at 1350 Burrard Street as well as dealing with some of the broader issues of private residential accommodation Downtown having regard to recent inquiries for an increase in the maximum permitted residential density.

A letter dated October 19, 1977 from Mr. A. Waisman to the Chairman (copy circulated) was distributed at the meeting. In the letter Mr. Waisman points out that due to changing economic conditions development work on the apartment project at 1350 Burrard has slowed. Mr. Waisman states that there is logic in increasing the allowable residential for non-family units in the Downtown to a FSR of 4.0 or more. In the project at 1350 Burrard the intent would be to trade an additional 1x residential for the unused 3x commercial. Mr. Waisman states that the present zoning allows 3x residential plus 3x commercial. If the City accepted 4x residential he feels the actual bulk and/or mass of the buildings would be reduced by approximately one-third from that which is allowed under the present zoning. In the report the Director of Planning recommended:

- 1. If the Daon Development Corporation wish to provide additional residential accommodation, in place of the previously approved commercial proposal (D.P. #71686), on the southerly 1/4 of the site at 1350 Burrard Street, then they be advised to submit a development permit application, provided the "floor space ratio" of residential use on the total site does not exceed 3.0, and that the applicants satisfactorily resolve the concerns expressed in this report.

cont'd.....

Report to Council
 Standing Committee of Council
 on Planning and Development
 October 20, 1977

(III-3)

Clause No. 2 continued:

In addition, the applicant should especially note that any such development permit application would require the approval of the Development Permit Board after consultation with the Advisory Panel.

2. No action be taken at this time to vary the maximum permitted residential density within the Downtown District.
3. Comprehensive residential policies and guidelines be prepared, in co-operation with the Director of Social Planning, for the consideration of City Council as part of the 1978 work program.

Mr. W. Curtis, City Engineer, advised that he supports the recommendations of the Director of Planning. Additional residential would add more traffic which could not be accommodated at this location.

It was pointed out that Mr. Waisman had models and drawings of the development which would aid the Committee in its decision. The Committee agreed that as Mr. Waisman was unable to be present the matter should be deferred until the architects are able to make a presentation to the Committee.

RECOMMENDED

THAT consideration of the report of the City Manager dated August 18, 1977 be deferred until such time as the architects are able to make a presentation to the Committee.

4. Liaison Aldermen

The Chairman advised that he had received the following memorandum from D. Cornejo, Senior Area Planner.

"The 1977 N.I.P. Programs are beginning to establish more intensive community involvement.

Kensington N.I.P. will be having its first public meeting on October 23rd, during which a citizens' advisory committee will be formed. And in Kiwassa, residents are being contacted now to set an appropriate date soon for their first meeting.

It is appropriate at this time, I believe, for Council to appoint Liaison Aldermen for both of these programs. Ald. May Brown has expressed interest in Kensington, and has already agreed to be Chairman of the October 23rd meeting. Ald. Darlene Marzari has expressed interest in being the Kiwassa Liaison Alderman. "

RECOMMENDED

THAT Alderman M. Brown be appointed Liaison Alderman for the Kensington area and Alderman D. Marzari be appointed Liaison Alderman for the Kiwassa area.

The meeting adjourned at approximately 2:35 p.m.

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FOR COUNCIL ACTION SEE PAGE(S) 423



REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL
ON
TRANSPORTATION

October 20, 1977

A meeting of the Standing Committee of Council on Transportation was held on Thursday, October 20, 1977, at approximately 3:30 p.m. in the No. 1 Committee Room, third floor, City Hall.

PRESENT: Alderman W. Kennedy, Chairman
Alderman D. Bellamy
Alderman H. Rankin
Alderman M. Ford

Alderman M. Harcourt (Items 2 and 3)

CLERK: E. Bowie

The Minutes of the meeting of September 15, 1977, were adopted.

RECOMMENDATION:

1. Additional Taxi Cab Licenses

The Committee had for consideration a Manager's Report dated September 26, 1977, (circulated).

On March 17, 1977, the Standing Committee on Transportation recommended:

"That the question of the issuance of additional taxi-cab licenses be reviewed by the Committee in six months".

The Director of Permits and Licenses reports that the situation with regard to economic conditions has not changed since that time. The Vancouver Taxi-Owners Association have forwarded the following:

"This letter is to state our present position regarding issuance of more taxi licenses.

We feel that economic conditions have not improved since the March meeting of the Transportation Committee and, moreover, that we have more than enough taxis in the City to give satisfactory service to the public.

We also understand that Vancouver's population is decreasing and it seems there is little likelihood of this situation changing."

Mr. T. Scarr, General Manager of the Yellow Cab Company Limited, was present at this meeting.

After noting the above comments of the Vancouver Taxi-Owners Association, the Committee

RECOMMENDED,

THAT the question of additional taxi-cab licenses be reviewed again by the Standing Committee on Transportation in one year.

2. Request for Three Pedestrian Actuated Signals in Vicinity of Bayview Community School

The Committee had for consideration a Manager's Report dated October 6, 1977, (circulated) in which the City Engineer reports on the request for pedestrian actuated signals on Collingwood Street at Fourth Avenue, Broadway and Tenth Avenue. This report is further to pedestrian studies carried out in January of this year following a request from Mr. M.R. Bailey, Principal of Bayview Community School.

Cont'd . . .

Report to Council
Standing Committee of Council
on Transportation
October 20, 1977 V - 2

Clause 2 Cont'd

After evaluation of these studies it was found that pedestrian actuated signals were not warranted at any of these locations based upon the pedestrian actuated signal warrants developed by the Engineering Department and adopted by the City Council. Ms. Renee Rodin, Chairperson, Bayview Safety Committee, and Mr. Bill Nemtin, Chairperson, Bayview Consultative Committee, resubmitted their brief dated June 10, 1977, (circulated) requesting pedestrian actuated signals at these locations.

* * *

At this point Alderman Harcourt joined the meeting.

* * *

Ms. Rodin and Mr. Don Druick of the Bayview Safety Committee and Constables Ells and Kirk of the School Safety Patrol were present at this meeting.

Mr. D. Rugberg of the Engineering Department spoke to the Committee on the earlier studies this year and subsequent evaluations of this situation.

Constables Ells and Kirk stated that the school patrols presently at Fourth Avenue and Broadway were providing adequate protection for the children during school hours and that no patrols were required at 10th Avenue. They also stated that patrol actuated signals had not been found to be necessary at these locations.

Ms. Rodin reiterated the concerns of the Bayview Safety Committee that some measure must be taken to control the speed of traffic on Fourth Avenue and on Broadway, with particular emphasis on Fourth Avenue, as there are no signals or other means of controlling traffic between MacDonald and Alma Streets.

The Committee questioned the Engineering Department as to why there were three signals between Burrard and MacDonald and none between MacDonald and Alma. They were advised that this was because of the concentration of residential development and businesses in the Burrard to MacDonald area.

Concern was expressed by the Committee about apparent disregard of regulated speed by motorists when faced with a long continuous stretch of road such as that on Fourth Avenue between MacDonald and Alma.

It was suggested by the Committee that if a signal was to be installed on Fourth Avenue, perhaps Waterloo Street would be a better location as this would be roughly half way between MacDonald and Alma although a block away from Collingwood. Constable Ells said that when signals are installed school patrols are generally removed. Ms. Rodin said that the ideal situation would be both signals and school patrols but the Committee upheld the City Engineering Department in that traffic could not be impeded twice within a two block area. The Engineering Department stated that if a signal was installed on Fourth Avenue, which is a main arterial street, it could possibly divert traffic to residential streets such as Third and Fifth Avenues, thereby endangering children on these streets even more.

The City Engineer advised the Committee that the Engineering Department is presently working on a report examining Fourth Avenue between MacDonald and Alma to determine if additional traffic control is required. This report will be ready in approximately four weeks.

After discussion the Committee

Cont'd . . .

Report to Council
 Standing Committee of Council
 on Transportation
 October 20, 1977

V - 3

Clause 2 Cont'd

RECOMMENDED,

THAT the report of the City Manager dated September 26, 1977, be received;

FURTHER THAT the Engineering Department report to the Standing Committee on Transportation in four weeks on the matter of additional traffic control on Fourth Avenue between MacDonald and Alma Streets.

3. Downtown Bicycle Route Proposal

The Committee had for consideration a Manager's Report dated October 3, 1977, (circulated).

In May, 1977, 'Project Lifecycle' and the Vancouver Bicycle Club presented a brief to the Standing Committee on Transportation with the following four recommendations:

- i) Bikelanes be created on the following streets by removal of one lane of parking to permit cycling traffic north, south, east and west: on Hornby, Richards, Thurlow and Alberni. Bicycle use be permitted on the Granville Mall.
- ii) Bike parking be implemented at all public buildings and City-owned parking lots.
- iii) Roads be maintained free of glass, potholes and other cycling hazards, particularly on bikeroutes.
- iv) A campaign for driver-cyclist awareness be promoted in the interests of both motorists and cyclists. Public information on cycling facilities, maps, etc. be provided through the public transit system.

On July 14, 1977, Council approved items 3 and 4 and requested City staff to investigate and report on items 1 and 2. This report deals with item 1 on the establishment of bike lanes on Hornby, Richards, Thurlow and Alberni as well as permitted use of bicycles on the Granville Mall.

Mr. D. Walker, representative of B.C. Hydro and Mr. Hugh Taylor of Project Lifecycle were in attendance at this meeting.

Mr. D. Rugberg spoke to the Committee explaining with the aid of a map of the downtown area, what the implications would be on the traffic flow, especially at peak periods, if this recommendation were implemented.

On three of the streets, Hornby, Richards, and Thurlow, reserving the curb lane for cyclists only would result in a reduction of 25% of street capacity during rush hours; conflict with transit vehicles when loading and discharging passengers; conflict with vehicles using loading zones, taxi zones, police zones, and postal pickups; increased hazards with motor vehicles making right turns and also loss of parking spaces during non-peak hours.

Alberni Street would provide a reasonably good bike route because of the light traffic volume at present and the fact of it being forty-six foot pavement. However, with Alberni Street being planned as a subsequent replacement for Robson Street, cyclists could have a choice of Robson Street with lighter traffic or Alberni Street with heavier traffic, although wider pavement than Robson Street.

During discussion it was mentioned that the downtown area is in an island-like situation and there are just so many ways to reach it. If lanes on streets leading to the downtown area are made exclusively for bicycles it will result in even more traffic congestion and delays than at present.

Cont'd . . .

Report to Council
Standing Committee of Council
on Transportation
October 20, 1977 V - 4

Clause 3 Cont'd

A member of the Committee requested information as to what exactly was being done for cyclists with regards to bike routes in the City. The Engineering Department replied that a study on City bike routes is presently underway.

Mr. Walker, commented on the use of Granville Mall by cyclists, stating that by the end of October, 1977, there would be approximately ninety-five transit vehicles one way at peak periods. With cyclists using the Mall at these times there is the possibility that they could impede bus movements resulting in longer travel times and less attractive service for bus patrons.

Mr. Taylor reiterated his contention that there would be no problem with cyclists as they would probably not be using the Mall during the peak periods.

After further discussion the Committee

RECOMMENDED,

- A. THAT no action be taken to create bicycle lanes on Hornby, Richards, Thurlow and Alberni Streets.
- B. THAT the Granville Mall By-law be amended to permit cycle use on the Mall for a trial period of six months to determine usage and what problems are created by such usage.

The meeting adjourned at approximately 4:30 p.m.

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FOR COUNCIL ACTION SEE PAGE(S) 424